Racine, Wisconsin

## FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Year Ended December 31, 2013

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#### INDEPENDENT AUDITORS' REPORT

To the Mayor and Common Council City of Racine Racine, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Racine, Wisconsin, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Racine's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Racine Water and Wastewater Utilities, both major enterprise funds and 81 percent, 68 percent and 66 percent, respectively of the assets, net position and revenues of the business-type activities, or the Downtown Racine Business Improvement District #1, a discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Racine Water and Wastewater Utilities, both major enterprise funds, or the Downtown Racine Business Improvement District #1, a discretely presented component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of

America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Racine Water and Wastewater Utilities, both major enterprise funds, or the Downtown Racine Business Improvement District #1, were not audited in accordance with *Government Auditing Standards*.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the City of Racine's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the City of Racine's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Racine, Wisconsin, as of December 31, 2013 and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As discussed in Note I, the City of Racine adopted the provisions of GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an Amendment of GASB Statements No. 14 and No. 34*, effective January 1, 2013. Our opinions are not modified with respect to this matter.

As discussed in Note I, the City of Racine adopted the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, effective January 1, 2013. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedule of funding progress as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Mayor and Common Council City of Racine

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Racine's basic financial statements. The combining and individual fund financial statements and schedules as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated July 16, 2014. on our consideration of the City of Racine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Racine's internal control over financial reporting and compliance.

Milwaukee, Wisconsin

July 16, 2014

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Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

As management of the City of Racine, we offer readers of the City of Racine's financial statements this narrative overview and analysis of the financial activities of the City of Racine for the fiscal year ended December 31, 2013.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the City of Racine exceeded its liabilities and deferred
  inflows of resources at the close of the most recent fiscal year by \$219,211,423 (net position). Of this
  amount, \$(94,674,089) (unrestricted net position) may be used to meet the government's ongoing obligations
  to citizens and creditors.
- The City's total net position decreased by \$776,384.
- As of the close of the current fiscal year, the City of Racine's governmental funds reported combined ending fund balances of \$69,227,741, an increase of \$3,441,460, in comparison with the prior year. Approximately 27.5% of this amount, \$19,061,235, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$20,029,956 or 24.8% of total general fund expenditures.
- Total long term obligations decreased by approximately \$9.6 million for the fiscal year ended December 31,
   2013. Long term obligation activity during the year included the following:
  - \$11.040 million of general obligation refunding bonds issued to current refund \$11.040 million of 2013 note anticipation notes
  - \$15.410 million of general obligation refunding debt issued to current refund \$16.365 million of 2003 general obligation refunding bonds
  - \$4.450 million of general obligation refunding debt issued to advance refund \$1.830 million of 2005 and 2006 debt
  - \$10.3 million for general purposes

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Racine's basic financial statements. The City of Racine's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City of Racine's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the City of Racine's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Racine is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes).

Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### Government-wide Financial Statements (cont.)

Both the government-wide financial statements distinguish functions of the City of Racine that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Racine include general government, community development, health, education and recreation, public works, and public safety. The business-type activities of the City of Racine include the Water Utility, Wastewater Utility, Transit System, Storm Water Utility, Parking Utility, Golf Courses, Civic Centre, and Radio Repair.

The government-wide financial statements include not only the City of Racine itself (known as the primary government), but also a legally separate Business Improvement District and Redevelopment Authority for which the City of Racine is financially accountable. Financial information for these component units is reported separately from the financial information presented in the primary government itself.

Certain reclassifications have been made to the 2012 financial information to conform to the 2013 presentation. Net position was restated as a result of the implementation of GASB 65.

The government-wide financial statements can be found on pages 17-19 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City of Racine, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City of Racine can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### Governmental Funds (cont.)

The City of Racine maintains numerous governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, HUD fund, TIF fund, and the Debt Service Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregate presentation. Nonmajor governmental fund data is provided in the form of combining worksheets elsewhere in the report.

The City of Racine adopts an annual appropriated budget for various funds. Amendments are made during the year to the adopted budgets. Budgetary comparison statements have been provided for all budgeted funds with both the adopted and amended budgets.

The basic governmental fund financial statements can be found on pages 20-25 of this report.

### **Proprietary Funds**

The City of Racine maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business type activities in the government-wide financial statements. The City of Racine uses enterprise funds to account for its Water, Wastewater, Storm Water and Parking Utilities as well as its Transit System, Civic Centre, Golf Courses, and Radio Repair Facility. The Water Utility, Wastewater Utility, and Transit System are all considered to be major funds of the City of Racine.

The City uses internal service funds to account for the financing of goods or services provided by one department to other departments of the City on a cost reimbursement basis. The City uses internal service funds to account for its Equipment Maintenance Garage, Information Systems, Building Complex, Telephone System, and Health Insurance. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 26-32 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Racine's own programs. The City of Racine has two fiduciary funds. The most significant fiduciary fund, the Tax Collecting fund, records the tax roll and tax collections for other taxing jurisdictions within the City of Racine. The accounting used for fiduciary funds is much like that used for governmental funds.

The basic fiduciary financial statements can be found on page 33 of this report.

Racine, Wisconsin

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

### **Notes to the Financial Statements**

The notes provide additional information that is essential to gain a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 34-92 of this report.

#### Other Information

The combining statements referred to earlier in connection with nonmajor governmental and proprietary funds is presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 93-124 of this report.

### **Government-wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. December 31, 2013 and 2012 City's assets exceeded liabilities by \$219,211,423 and \$219,987,807 (restated) respectively.

The largest portion of the City's net position is its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The City used these capital assets to provide services to citizens and therefore they are not available for future spending. Although the City's investment in capital assets is reported net of related debt, the resources need to repay this debt must be provided from other resources, since the capital assets cannot be used to liquidate these liabilities. The City's net investment in capital assets was \$272,627,619 and \$260,651,826 at December 31, 2013 and 2012.

An additional portion of the City of Racine's governmental activities net position represents restricted net position, or resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors. Restricted net position was \$41,007,442 and \$37,337,305 and unrestricted net position was \$(94,423,638) and \$(78,001,324) as of December 31, 2013 and 2012 respectively.

The City's governmental activities had a deficit unrestricted net position of \$(99,410,820) and (\$80,870,675) as of December 31, 2013 and 2012 respectively. The deficit is primarily the result of the increase in the City's OPEB obligation.

The City's net OPEB obligation was \$133,869,014 and \$115,787,911 as of December 31, 2013 and 2012 respectively.

Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

## Government-wide Financial Analysis (cont.)

Condensed financial information from the statements of net position is presented below for the years ended December 31, 2013 and 2012. Amounts are expressed in thousands.

	2013	2012 *	2013	2012 *	2013	2012 *
	Governmental	Governmental	Business-Type	Business-Type		
	Activities	Activities	Activities	Activities	Total	Total
Current and other assets	\$ 150,301	\$ 158,422	\$ 83,708	\$ 82,526	\$ 234,009	\$ 240,948
Capital assets	187,733	183,245	274,741	275,296	462,474	458,541
Total assets	338,034	341,667	358,449	357,822	696,483	699,489
Deferred outflows of						
resources	2,348	2,255	1,371	1,512	3,719	3,767
Current and other liabilities Liabilities payable from	12,338	22,621	2,870	7,966	15,208	30,587
restricted assets	-	-	10,689	11,688	10,689	11,688
Long-term liabilities	231,250	213,836	117,563	119,919	348,813	333,755
Total liabilities	243,588	236,457	131,122	139,573	374,710	376,030
Deferred inflows of						
resources	57,470	57,780	48,811	49,458	106,281	107,238
Net position: Net Investment in						
capital assets	108,579	104,199	172,591	164,831	272,878	260,652
Restricted	30,406	26,957	10,601	10,380	41,007	37,337
Unrestricted	(99,661)	(81,471)	(3,305)	(4,908)	(94,674)	(78,001)
Total net position	\$ 39,324	\$ 49,685	\$ 179,887	\$ 170,303	\$ 219,211	\$ 219,988

<sup>\* 2012</sup> amounts have been restated to reflect the implementation of GASB 65.

Racine, Wisconsin

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

## Government-wide Financial Analysis (cont.)

Condensed financial information from the statement of activities is presented below for the year ended December 31, 2013 and 2012. Amounts are expressed in thousands.

2010 and 2012. Amounts are expre-		2012		2013	<u> 2012</u>		
	<u>2013</u> Governmental		ם ו		Business-Type	2012	2012
			li D		**	2013 Total	<u>2012</u>
Revenues	<u>Activities</u>	<u>Activities</u>		<u>Activities</u>	<u>Activities</u>	<u>Total</u>	<u>Total</u>
Charges for services	\$ 16,186	\$ 14,345	5 \$	39,885	\$ 41,170	\$ 56,071	\$ 55,515
Operating grants	·,	, ,	·	,	,	*,	+,-
and contributions	10,596	11,265	;	5,972	5,592	16,568	16,857
Capital grants	,	,		,	,	•	,
and contributions	6,568	2,240	)	11,908	3,738	18,476	5,978
Taxes	54,488	50,881		1,436	1,455	55,924	52,336
Intergovernmental revenues							
not restricted to							
specific programs	29,445	29,298	;	-	-	29,445	29,298
Investmentincome	(1,450)	911		(5)	91	(1,455)	1,002
Other	1,047	1,259	)	14	5	1,061	1,264
Total revenues	116,880	110,199	·	59,210	52,051	176,090	162,250
Expenses							
General government	31,983	18,741		-	-	31,983	18,741
Community development	3,504	4,785	i	-	-	3,504	4,785
Health	3,155	2,909	ŧ	-	-	3,155	2,909
Education and recreation	11,751	13,023	3	-	-	11,751	13,023
Public works	26,666	25,979	1	-	-	26,666	25,979
Public safety	48,348	62,192		-	-	48,348	62,192
Interest and fiscal charges	4,126	5,730	)	-	-	4,126	5,730
Water	-	-		15,520	16,457	15,520	16,457
Wastewater	-	-		14,782	14,967	14,782	14,967
Belle urban system	-	-		10,004	9,848	10,004	9,848
Other	_	_	_	7,028	7,769	7,028	7,769
Total expenses	129,533	133,359	_	47,334	49,041	176,867	182,400
Increase (decrease) in						_	
net position before transfers	(12,653)	(23,160	)	11,876	3,010	(777)	(20,150)
Transfers	2,292	2,663		(2,292)	(2,663)	_	-
Increase (decrease) in net position Net position-beginning of year	(10,361)	(20,497	)	9,584	347	(777)	(20,150)
(restated)	49,685	70,182		170,303	169,956	219,988	240,138
Net position-end of year	\$ 39,324	\$ 49,685	\$	179,887	\$ 170,303	\$ 219,211	\$219,988

Racine, Wisconsin

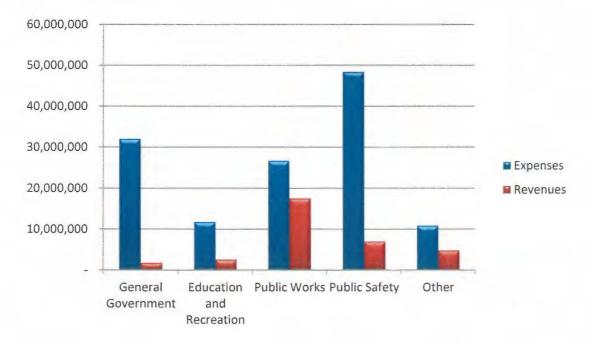
# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### **Governmental Activities**

The net position in the governmental activities decreased by almost \$10.4 million during the fiscal year. The primary reason for the decrease is as follows:

- 1. The governmental activities estimated annual required contribution for post employment benefits exceeded the contributions made during 2013 by about \$17.0 million.
- 2. The City had an unrealized loss on investments totaling approximately \$2.0 million.
- 3. The City received \$3.5 million in contributed capital.

Expenses and Program Revenues-Governmental Activities:

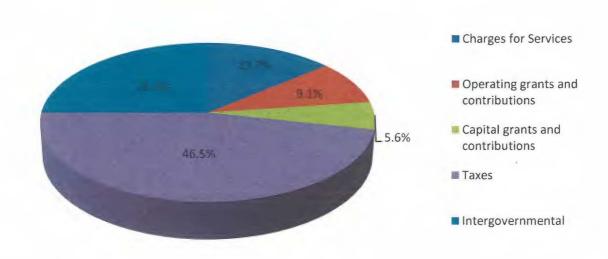


Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### Governmental Activities (cont.)

Program and General Revenues by Source - Governmental Activities:



#### **Business-type activities**

Business-type activities net position increased by almost \$9.6 million during the fiscal year 2013. Key elements of this increase are as follows:

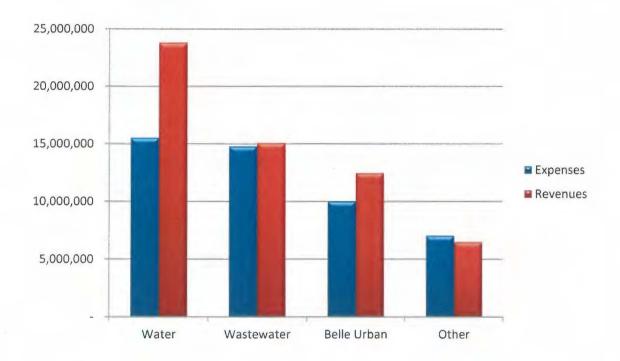
- The Water utility had an increase in net position of about \$5.1 million. The increase in net position in the Water utility relates primarily to residential equivalent connection fees increasing \$4.1 million in 2013.
- The Wastewater utility had a decrease in net position of \$648,029. The decrease in net position in the Wastewater utility relates to the Utility's increase in net OPEB obligation as the required contributions exceeded the actual contributions by \$1.1 million.
- The Belle Urban Transit system has an increase in net position of approximately \$4.8 million, which relates primarily to capital contributions from the FTA for the purchase of buses. Transit has a loss before contributions and transfers of \$1.2 million, which relates to rising fuel costs and rising pension and health care costs and a reduction in state aid. Service cuts have taken place and will continue to take place to offset these losses.
- The Other Enterprise Funds of the City had a decrease in net position of \$392,957.

Racine, Wisconsin

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

## Business-type activities (cont.)

Expenses and Program Revenues – Business-type Activities:

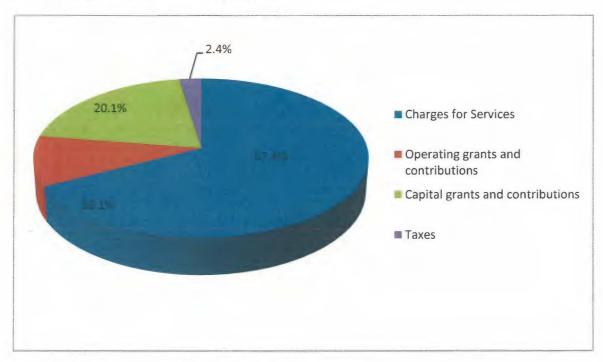


Racine, Wisconsin

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### **Business-Type Activities** (cont.)

Revenues by Source - Business-type Activities:



#### Financial Analysis of the Government's Funds

As noted earlier, the City of Racine uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds-The focus of the City of Racine's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Racine's financing requirements. In particular, unassigned fund balance may serve as a useful measure a government's net resources available for spending at year end.

As of the end of the current fiscal year, the City of Racine's governmental funds reported combined ending fund balances of \$69,227,741. Approximately 27.5% of this amount \$19,061,235 constitutes unassigned fund balance which is available for spending at the government's discretion.

The general fund is the primary operating fund of the City of Racine. At the end of the current fiscal year, unassigned fund balance of the general fund was \$20,029,956, while total fund balance totaled \$30,931,111. Unassigned fund balance represents 24.8% of total general fund expenditures, while total fund balance represents 38.2% of total general fund expenditures.

Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

### Financial Analysis of the Government's Funds (cont.)

Although the general fund was budgeted to use \$2.3 million of fund balances during 2013, the general fund used approximately \$1.8 of fund balance for the year ended December 31, 2013. The resulting \$426 thousand positive variance is the result of actual expenditures under budgeted amounts by approximately \$1.2 million, actual revenues under budgeted amounts by about \$1.4 million, and transfers in over budget by just over \$567 thousand. The following details both the revenue and expenditures factors that contributed to the positive variance:

- With reductions in the interest rate market over the last several years, the City has seen a substantial reduction in the blended interest earnings on cash and investments. Although the City anticipated some reduction in interest income, the general fund investment income was approximately \$1.3 million less than anticipated.
- The payment in lieu of tax payment from the Water Utility exceeded budgeted amounts by over \$567 thousand.
- Expenditures in the general fund were approximately \$1.2 million, or 1.5% under the final budget of \$82,145,586.
  - The general government category was \$1.6 million, or 9.5% under budget due primarily to several assessment disputes that were not anticipated.

The HUD fund is another major governmental fund of the City of Racine. The fund accounts primarily for the City's housing and economic development loan program. Fund balances in this fund totaled \$3,251,234 and \$3,286,436 at the end of fiscal year 2013 and 2012, of which the majority is reserved for specific purposes. In 2013, fund balance decreased by \$35 thousand in the HUD fund.

The Debt service fund is another major governmental fund of the City of Racine. The fund accounts for principle and interest payments made on the City's outstanding debt obligations. The debt service fund has a total fund balance of at December 31, 2013 and 2012 of \$346,013 and \$43,520, all of which is restricted for the payment of debt service. Fund balance increased by \$302,493 in 2013, but decreased \$166,187 during 2012. The decrease in fund balance during 2012 was anticipated to offset the amount of tax levied for debt service.

The Other governmental funds are non major funds of the City of Racine. These funds account for various activities within the City including grant programs, special assessment and economic development activities, library and cemetery activities, endowments, and all the capital project funds of the city. The other governmental funds have a total fund balance of \$34,699,383 and \$29,690,331 in 2013 and 2012 respectively. The fund balances of these funds increased by just over \$5 million, during 2013. This was due primarily to the following:

- 1. The City spent \$8.2 million unspent debt proceeds from 2012 in 2013.
- 2. The City had \$8.9 million in unspent debt proceeds related to debt issued in 2013.
- 3. The City transferred \$3.8 million from the Special Revenue TIF Fund to the Capital Projects TIF Fund.

Racine, Wisconsin

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

#### Financial Analysis of the Government's Funds (cont.)

*Proprietary Funds* – The City of Racine's proprietary funds provide the same type of information found in the government-wide statements.

Unrestricted net position for the Water utility at the end of 2013 and 2012 amounted to \$7,365,259 and \$5,621,905, for the Wastewater utility \$(6,269,011) and \$(4,638,273), for the Belle urban system \$(2,429,719) and \$(2,737,156), and for the other enterprise funds \$(1,971,464) and \$(2,440,338). The total change in net position for the Water Utility for 2013 and 2012 was \$5,057,871 and \$2,611,112, the Wastewater Utility \$(648,029) and \$(1,555,182), for the Belle urban system \$4,781,444 and \$166,938, and for the Other Enterprise funds \$(392,957) and \$(161,307) respectively. Factors concerning the financial results of these funds have been addressed in the discussion of the City of Racine's business-type activities.

### **Capital Asset and Debt Administration**

Capital Assets – The City of Racine's investment in capital assets for its governmental and business-type activities as of December 31, 2013 and 2012 amounts to \$272,627,619 and \$261,487,140 respectively, net of accumulated depreciation. This investment in capital assets includes land, land improvements, buildings and improvements, machinery and equipment, and infrastructure. Infrastructure includes street, roads, bridges, sidewalks, drainage system, sewer lines, shoreline walls, and other infrastructure. As of December 31, 2013 and 2012, capital assets, net of accumulated depreciation totaled \$462,474,905 and \$458,541,233 respectively. Capital assets, net of accumulated depreciation increased approximately \$3.9 million in 2013 and decreased by \$2.0 million during 2012. The increase in 2013 occurred primarily in the business-type activities due to an increase in additions for machinery and equipment.

Long-term debt – At the end of 2013 and 2012, the City of Racine had total debt outstanding of \$214,911,505 and \$225,207,608. Of this amount, the debt backed by the full faith and credit of the government is \$107,670,000 and \$108,340,000 in 2013 and 2012 respectively. The remainder of the City's debt represents bonds secured solely by specified revenue sources (ie. revenue bonds). The City's total outstanding debt decreased by approximately \$10.3 million in 2013. The majority of the decrease in 2013 was a result of significant principal paid in both the Water and the Wastewater Utility.

		Outstanding debt								
Cavayam antal Activitias.	<u>20</u>	<u>13</u>	<u>2012</u>							
Governmental Activities: General obligation bonds and notes	\$ 107	,670,000 \$	108,340,000							
Business-Type Activities: Revenue bonds	107	,241,505	116,867,608							
Total	<u>\$ 2</u> 14	<u>,911,505</u> \$	225,207,608							

Racine, Wisconsin

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

### **Economic Conditions and 2014 and 2015 Budget Outlook**

The City's, unemployment rate remains significantly above the state and national average. In March of 2013, the City's unemployment rate is 13.1% compared to a state rate of 7.1% and a county rate of 9.8%.

Due to current market conditions, the assessed value of the City decreased almost 6% for the 2012 tax roll. Due to current market conditions, it is possible that the City will see another slight reduction in the assessed value in 2014.

The City continues to carry a strong unassigned fund balance in the general fund and has developed internal policies to ensure that the balance remains above 20% of general fund expenditures. In addition, the City has implemented various planning tools and procedures to minimize tax rate fluctuations in future years, including 5 year planning for both capital and operational budgets.

Due to the budget issues at the state level, the City is anticipating the continued reduction in the intergovernmental aids received from the state in 2014. Due to a change in health care administrators, the implementation of a wellness program, and the creation of a free clinic, the City's health insurance cost have increased in the single digits for the last few years. The City anticipates costs to increase about 8% from 2013 to 2014.

The City used slightly over \$5 million of general fund, debt service fund, internal service and other governmental fund balances to stabilize the 2012 tax rate. The 2012 City tax rate was \$13.87 per thousand. Due to the union contract concerns, the use of fund balance in the 2013 budget, and increasing debt service requirements, reductions in state aids, and increased state mandates, difficult choices will have to be made in the preparation of the 2014 budget.

#### Requests for information

This financial report is designed to provide a general overview of the City of Racine's finances for all those with an interest in the government's finances. The financial report can be found at <a href="www.cityofracine.org">www.cityofracine.org</a> Questions concerning any of the information provided in this report, or requests for additional information should be addressed to the City of Racine Finance Department, 730 Washington Avenue, Racine, WI 53403.

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## **BASIC FINANCIAL STATEMENTS**

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#### STATEMENT OF NET POSITION As of December 31, 2013

	P	rimary Governme			
	Governmental	Business-Type		Business Improvement	Redevelopment
	Activities	Activities	Total	District	Authority
ASSETS					
Cash and investments Receivables, net of allowance	\$ 70,676,569	\$ 24,275,917	\$ 94,952,486	\$ 7,247	\$ 51,433
for uncollectible accounts Internal balances	68,355,799 1,606,412	15,041,332 (1.606,412)	83,397,131	-	450,000
Due from other governments	2,602,022	1,755,478	4,357,500	206,800	ē
Inventories	733,431	636,602	1,370,033	-	-
Prepaid items	42,458	11,487	53,945	-	-
Advances to other funds Advances to component unit Restricted assets	2,005,742 930,832	(2,005,742)	930,832	-	-
Cash and investments	-	15,372,336	15,372,336	-	-
Plant capacity receivable, current portion	-	3,141,096	3,141,096	_	-
Plant capacity receivable, long term	-	27,085,584	27,085,584	-	-
Deposit in CVMIC	2,962,500	· · ·	2,962,500	-	-
Assets held for resale	385,000	-	385,000	-	1,418,131
Capital assets					
Land	24,525,352	5,084,905	29,610,257	-	-
Construction in progress	9,559,764	4,642,212	14,201,976	-	-
Other capital assets, net of accumulated					
depreciation/amortization	153,648,455	265,014,217	418,662,672	8,856	
Total Assets	338,034,336	358,449,012	696,483,348	222,903	1,919,564
DEFERRED OUTFLOWS OF RESOURCES					
Unamortized loss on refunding	2,347.605	1,371,499	3,719,104		
Orialitorized loss of relationing	2,347,003	1,371,495	3,719,104		-
LIABILITIES					
Accounts payable	5,544,052	2,303,016	7,847,068	2,908	1,266
Accrued compensation and					
other current liabilities	6,279,294	566,961	6,846,255	-	800
Due to other governments Accrued interest payable	354,975 159,339	-	354,975 159,339	-	•
Liabilities payable from restricted assets	159,559	•	109,009	-	-
Accrued interest payable	-	836,643	836,643	-	
Current portion of long term debt	-	9,852,133	9,852,133	-	-
Noncurrent liabilities					
OPEB obligation	116,510,104	17,358,910	133,869,014	-	-
Due within one year	12,665,138	100 004 450	12,665,138	-	930.832
Due in more than one year Total Liabilitities	102,074,868 243,587,770	131,122,115	202,279,320 374,709,885	2,908	932,898
Total Liabilities		.0.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
DEFERRED INFLOWS OF RESOURCES					
Deferred capacity revenue		42,958,920	42,958,920	-	-
Unearned revenue	57,470,287	5,851,937	63,322,224	206,800	
Total Deferred Inflows of Resources	57,470,287	48,810,857	106,281,144	206,800	
NET POSITION					
Net investment in capital assets	108,579,136	172,591,051	272,878,070	8,856	-
Restricted for					
Debt service	1,506,618	-	1,506,618	-	-
Permanent funds	3,196,400	-	3,196,400	-	-
Library	281,827	-	281,827	-	-
HUD loan programs	5,828,359	-	5,828,359	-	-
Tax increment districts	8,794,307	-	8,794,307	-	-
Intergovernmental revenue sharing	7,935,213	-	7,935,213	-	-
Police grants, federal asset forfeiture & HAZMAT	253,699	-	253,699	-	-
Health and other	1,592,038	-	1,592,038	-	-
Special assessment program	1,017,558	-	1,017,558	-	-
Water	-	4,039,120	4,039,120	-	-
Wastewater	-	6,562,303	6,562,303	-	-
Unrestricted (deficit)	(99,661,271)	(3,304,935)	(94,674,089)	4,339	986,666
TOTAL NET POSITION	\$ 39,323,884	\$ 179,887,539	\$ 219,211,423	\$ 13,195	\$ 986,666

## STATEMENT OF ACTIVITIES For the Year Ended December 31, 2013

	Net (Expenses) Revenues Program Revenues Changes in Net Position													,	d				
						Operating		Capital	Primary Government							Component Units			
								•								Business			
			(	Charges for	(	Grants and	(	Grants and		Governmental	Bu	siness-Type			In	nprovement	Р	ledevelopment	
		Expenses		Services	_C	ontributions	С	Contributions		Activities		Activities		Totals		District		Authority	
Functions/Programs																			
Primary Government																			
Governmental activities																			
General government	\$	31,982,961	\$	1,700,328	\$	32,750	\$	-	\$	(30,249,883)	\$	-	\$	(30,249,883)	\$	-	\$	-	
Community development		3,503,934		204,677		2,310,450		671,051		(317,756)		-		(317,756)		-		_	
Health		3,155,373		543,699		1,010,490		-		(1,601,184)		-		(1,601,184)		-		-	
Education and recreation		11,750,901		902,186		1,659,892		- TOF 004		(9,188,823)		-		(9,188,823)		-		-	
Public works		26,665,912		7,118,088		4,595,427		5,725,264		(9,227,133)		-		(9,227,133)		-		-	
Public safety		48,348,069		5,716,927		986,615		172,383		(41,472,144)		-		(41,472,144)		-		-	
Interest and fiscal charges	*******	4,125,852	_	-				<u> </u>	_	(4,125,852)		-		(4,125,852)				-	
Total Governmental Activities		129,533,002		16,185,905		10,595,624		6,568,698		(96,182,775)				(96,182,775)					
Business type activities		45 540 000		40.070.447				4 404 070				0.070 500		0.070.500					
Water		15,519,888		19,376,417		-		4,421,979		-		8,278,508		8,278,508		-		-	
Wastewater		14,782,265		12,938,777		E 070 000		2,111,855		-		268,367		268,367		~		-	
Belle Urban Transit		10,003,800		1,763,033		5,972,238		4,704,448		-		2,435,919		2,435,919		-		-	
Other		7,028,067		5,806,335				669,424		-		(552,308)		(552,308)	_		-		
Total Business Type Activities		47,334,020		39,884,562		5,972,238		11,907,706		-		10,430,486		10,430,486			_		

## STATEMENT OF ACTIVITIES For the Year Ended December 31, 2013

			Program Revenue	s		, ,	ses) Revenues and sin Net Position	nd	
			Operating	Capital	Prin	nary Government		Compo	nent Units
								Business	
		Charges for	Grants and	Grants and	Governmental	Business-Type		Improvement	Redevelopment
	Expenses	Services	Contributions	Contributions	Activities	Activities	Totals	District	Authority
Total Primary Government	\$ 176,867,022	\$ 56,070,467	\$ 16,567,862	\$ 18,476,404	(96,182,775)	10,430,486	(85,752,289)		
Component Units									
Business Improvement District	\$ 220,000	\$ -	\$ -	\$ -	-	-	-	(220,000)	-
Redevelopment Authority	189,521	_	_	274,907				_	85,384
	\$ 409,521	\$ -	\$ ************************************	\$ 274,907	-	-		(220,000)	<u>85,384</u>
	General Revenues Taxes Property taxes, levid Property taxes levid Property taxes, levid Other taxes Intergovernmental rev Investment income (Id Other Transfers Total General Rev	d, for debt service ad for TIF enues not restrict ess)	ed to specific prog	rams	35,426,036 13,362,062 5,373,023 326,900 29,444,926 (1,449,380) 1,046,930 2,291,651 85,822,148	1,436,420 - - - (4,791) 13,779 (2,291,651) (846,243)	36,862,456 13,362,062 5,373,023 326,900 29,444,926 (1,454,171) 1,060,709	211,838 - 198 12,643 - - 224,679	- - - - - -
	Change in net	oosition			(10,360,627)	9,584,243	(776,384)	4,679	85,384
	NET POSITION	- Beginning of Ye	ar, as restated		49,684,511	170,303,296	219,987,807	8,516	901,282
	NET POSITIO	N - END OF YEA	R		\$ 39,323,884	\$ 179,887,539	\$ 219,211,423	\$ 13,195	\$ 986,666

Governmental Funds

### BALANCE SHEET As of December 31, 2013

	General Fund		HUD	Ta	ax Increment Districts	 Debt Service		Nonmajor Governmental Funds	Totals
ASSETS									
Cash and investments	\$ 24,219,4	14	\$ 3,059,701	\$	-	\$ 343,897	\$	36,596,418	\$ 64,219,430
Receivables									
Taxes	36,714,86	66	-		2,647,361	14,468,537		6,693,898	60,524,662
Special assessments									
and special charges - tax roll		-	<b>"</b>			-		558,816	558,816
Special assessments		-	=		-	-		1,797,515	1,797,515
Delinquent personal property taxes	226,00	)4	-		-	-		-	226,004
Loans and notes		-	2,577,125		~	-		379,388	2,956,513
Accrued interest	126,7	11	395,525		-	-		-	522,236
Accounts	<u>1,102,60</u>	<u>8</u>		***************************************	-	 _		217,952	 1,320,560
Total Receivables - Net	38,170,18	<u> 39</u>	2,972,650		2,647,361	 14,468,537	,	9,647,569	 67,906,306
Due from other funds	9,454,48	39	-		-	2,116		1,012,921	10,469,526
Due from other governments		-	696,202		-	_		1,905,820	2,602,022
Inventories	136,42	26	-		-	-		•	136,426
Prepaid items	42,4	58	-		-	-		-	42,458
Deposit in CVMIC	2,962,50	00			-	-		-	2,962,500
Assets held for resale	, ,	-	201,548		-	-		385,000	586,548
Advances to component unit		-	~		-	-		930,832	930,832
Advances to other funds	181,5	15				 1,319,944		1,183,400	 2,684,859
TOTAL ASSETS	\$ 75,166,99	91	\$ 6,930,101	\$	2,647,361	\$ 16,134,494	\$	51,661,960	\$ 152,540,907

Governmental Funds

## BALANCE SHEET As of December 31, 2013

		General Fund HUD		HUD	7	Tax Increment Districts		Debt Service	***************************************	Nonmajor Governmental Funds	Totals
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES											
Liabilities											
Accounts payable	\$	1,529,502	\$	420,328	\$	-	\$	-	\$	2,991,535	\$ 4,941,365
Accrued liabilities		1,590,058		80,618		-		-		279,689	1,950,365
Accrued compensation		1,338,047		-		-		-		-	1,338,047
Due to other funds		5,106,187		254,200		-		-		3,444,433	8,804,820
Due to other governments		354,975		-		-		~		-	354,975
Insurance claims payable		1,700,218		-		-		-		-	1,700,218
Advances from other funds								-		679,117	 679,117
Total Liabilities		11,618,987	**********	755,146	_	-		<b>*</b>		7,394,774	 19,768,907
Deferred Inflows of Resources											
Unavailable revenue		-		2,577,125		-		1,319,944		2,176,903	6,073,972
Unearned interest/revenue		-		346,596		-				138,186	484,782
Unearned property tax revenue		32,616,893				2,647,361		14,468,537		7,252,714	 56,985,505
Total Deferred Inflows of Resources		32,616,893		2,923,721		2,647,361		15,788,481	<u></u>	9,567,803	 63,544,259
Fund Balances (Deficit)											
Nonspendable		8,173,435		-						2,114,232	10,287,667
Restricted		-		3,251,234		-		346,013		22,171,093	25,768,340
Committed		56,912		-		-		-		11,377,761	11,434,673
Assigned		2,670,808		-		-		-		5,018	2,675,826
Unassigned (deficit)		20,029,956		-				-		(968,721)	 19,061,235
Total Fund Balances (deficit)		30,931,111		3,251,234				346,013		34,699,383	 69,227,741
TOTAL LIABILITIES, DEFERRED											
INFLOWS OF RESOURCES,		WW 400 004	da	0.000.101	Φ.	0.047.004	Φ.	10.104.404	Φ.	E4 004 000	
AND FUND BALANCES	\$	75,166,991	\$	6,930,101	-	2,647,361	\$	16,134,494	\$	51,661,960	
Amounts reported for governmental activities Capital assets used in governmental funds Internal service fund net position.	are n	ot financial resc	urce	s and therefore	e ai	re not reported i					186,119,426 6,841,025
Other long-term assets that are not current are recognized as revenue when earned Some liabilities, including long-term debt, a NET POSITION OF GOVERNMENTA	in the re not	government-wi due and payab	de st	atements. (Se	e N	lote II)					\$ 6,073,972 (228,938,280) 39,323,884

Governmental Funds

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Year Ended December 31, 2013

		General Fund	HUD Special Revenue Fund		Tax Increment Districts pecial Revenue Fund	D	ebt Service Fund	Nonmajor overnmental Funds	Totals
REVENUES									
Taxes	\$	32,242,490	\$ -	\$	3,937,127	\$	13,362,062	\$ 4,708,800	\$ 54,250,479
Special assessments		•	-		Mil		-	758,363	758,363
Intergovernmental		32,663,487	2,691,033		19,395		-	7,208,699	42,582,614
Licenses and permits		1,869,980			-		-	-	1,869,980
Fines, forfeitures and penalties		1,625,003	-				-	125,267	1,750,270
Investment income (loss)		(601,844)	(7,953	)			-	(839,582)	(1,449,379)
Public charges for services		6,409,259	-		w+		-	5,689,886	12,099,145
Donations		-	3,995		•		***	529,641	533,636
Miscellaneous		644,094	859,254		••		332,054	 221,348	2,056,750
Total Revenues	annan n	74,852,469	3,546,329	• •••••	3,956,522		13,694,116	 18,402,422	114,451,858
EXPENDITURES									
Current		•							
General government		15,358,419	-		-		-	-	15,358,419
Community development		-	2,964,734		8,881		***	1,034,339	4,007,954
Health		1,817,001					_	1,175,919	2,992,920
Education and recreation		6,104,659	-		-		-	4,307,582	10,412,241
Public works		12,166,459	-		***		-	3,068,019	15,234,478
Public safety		45,009,420			**		-	1,378,224	46,387,644
Capital Outlay		443,409	671,050		18		*	13,729,356	14,843,815
Debt Service									
Principal		_	-		-		10,880,000	-	10,880,000
Interest and fiscal charges		_					3,902,685	 62,709	3,965,394
Total Expenditures		80,899,367	3,635,784		8,881		14,782,685	 24,756,148	124,082,865
Excess (deficiency) of revenues									
over expenditures		(6,046,898)	(89,455	) _	3,947,641		(1,088,569)	 (6,353,726)	(9,631,007
		See accomp	anying notes to fir	anc	ial statements				Page 22

Governmental Funds

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Year Ended December 31, 2013

	General : Fund		HUD cial Revenue Fund	Tax Increment Districts Special Revenue Fund		Debt Service Fund		Nonmajor Governmental Funds		Totals
OTHER FINANCING SOURCES (USES)										
Long-term debt issued	\$ -	\$	-	\$	-	\$	-	\$	11,040,000	11,040,000
Premium on long-term debt issued	-		-		-		1,699,741		49,680	1,749,421
Refunding bonds issued	-		-		-		19,860,000		-	19,860,000
Payment to escrow agent	-		-		-		(21,492,203)		-	(21,492,203)
Transfers in	4,225,619		99,795		86,838		1,323,524		6,669,931	12,405,707
Transfers out	 (13,604)	****	(45,542)		(4,034,479)		-		(6,396,833)	(10,490,458)
Total Other Financing Sources (Uses)	 4,212,015		54,253	,	(3,947,641)		1,391,062	_	11,362,778	13,072,467
Net Change in Fund Balances	(1,834,883)		(35,202)		-		302,493		5,009,052	3,441,460
FUND BALANCES - Beginning of Year	 32,765,994		3,286,436		_		43,520		29,690,331	65,786,281
FUND BALANCES - END OF YEAR	\$ 30,931,111	\$	3,251,234	<u>\$</u>	-	\$	346,013	\$	34,699,383	\$ 69,227,741

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2013

Net change in fund balances - total governmental funds	\$ 3,441,460
	, ,
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures. However in the	
statement of net position, the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.	
Capital outlay is reported in the fund financial statements but is capitalized in the government-wide financial statements	14,843,815
Some items reported as capital outlay are not capitalized	(2,456,205)
Depreciation is reported in the government-wide statements	(10,262,574)
Contributed Capital	3,460,249
Net book value of assets retired	(1,014,724)
Debt issued provides current financial resources to governmental funds,	
but issuing debt increases long-term liabilities in the statement of net	
position. Repayment of debt principal is an expenditure in the governmental	
funds, but the repayment reduces long-term liabilities in the statement of net position.	
Debt issued	(30,900,000)
Principal repaid	31,570,000
Some expenses in the statement of activities do not require the use of	
current financial resources and, therefore, are not reported as expenditures	
in the governmental funds.	
Compensated absences	117,312
Unamortized discounts/premiums (see Note II. B.)	(1,062,248)
Other postemployment benefits	(17,031,053)
Writeoff of loans Accrued interest on debt	(54,542) 4,252
Accided litterest oil debt	4,202
Internal service funds are used by management to charge self insurance costs to individual funds. The decrease in net position of the internal service fund	
reported with the governmental activities.	(210,434)
Revenues in the governmental funds that are not reported as revenues in the statement of activities	(1,311,595)
Expenditures in the governmental funds that are not reported as expenses in the statement of activities	 505,660
Change in net position of governmental activities	\$ (10,360,627)

General Fund

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended December 31, 2013

		Budgeted	i Am	ounts			
		Original	_	Final		Vari	ance with
		Budget		Budget	 Actual	Fina	al Budget
REVENUES							
Taxes	\$	32,175,635	\$ 3	32,248,747	\$ 32,242,490	\$	(6,257)
Intergovernmental		32,619,863	3	32,619,863	32,663,487		43,624
Licenses and permits		1,724,816		1,724,816	1,869,980		145,164
Fines and forfeitures		2,085,100		2,085,100	1,625,003		(460,097)
Investment income (loss)		693,984		693,984	(601,844)	(-	,295,828)
Charges for services		6,275,592		6,275,592	6,409,259		133,667
Other		578,375		578,375	644,094		65,719
Total Revenues		76,153,365		76,226,477	 74,852,469		<u>(374,008)</u>
EXPENDITURES							
Current							
General government		17,329,590	-	16,963,591	15,358,419	-	1,605,172
Health		2,044,673		2,046,761	1,817,001		229,760
Education and recreation		6,299,721		6,148,772	6,104,659		44,113
Public works		11,797,110	-	11,715,521	12,166,459		(450,938)
Public safety		45,040,558	4	14,821,473	45,009,420		(187,947)
Capital Outlay		_		449,468	 443,409		6,059
Total Expenditures		82,511,652	8	32,145,586	 80,899,367		1,246,219
Deficiency of revenues							
over expenditures		(6,358,287)		(5,919,109)	(6,046,898)		(127,789)
OTHER FINANCING SOURCES (USES)							
Transfers in		3,658,287		3,658,287	4,225,619		567,332
Transfers out		-		-	(13,604)		(13,604)
Total Other Financing Sources		3,658,287		3,658,287	 4,212,015		553,728
Net Change in Fund Balance	<u>\$</u>	(2,700,000)	\$	(2,260,822)	(1,834,883)	\$	425,939
FUND BALANCE - Beginning of Year					 32,765,994		
FUND BALANCE - END OF YEAR					\$ 30,931,111		

### Proprietary Funds

### STATEMENT OF NET POSTION As of December 31, 2013

	***************************************	Dus	siness-Type Activ Enterprise Funds		·····	Governmental Activities-
	Water Utility	Wastewater Utility	Belle Urban Transit	Other Enterprise Funds	Total	Internal Service Funds
SETS						
Current Assets						
Cash and investments	\$ 11,246,487	\$ 9,878,544	\$ 200	\$ 3,150,686	\$ 24,275,917	\$ 6,457,139
Receivables						
Accounts	5,697,667	3,155,011	85,796	91,173	9,029,647	449,493
Taxes	327,275	4,728	1,100,000	4,579,682	6,011,685	-
Due from other governments	-	-	1,608,681	146,797	1,755,478	-
Due from other funds	4,204,633	3,680,912	184	••	7,885,545	12,597
Inventories	338,392	58,654	231,624	7,932	636,602	395,457
Prepaid items	4,500	-	-	6,987	11,487	
Total Current Assets	21,818,954	16,777,849	3,026,301	7,983,257	49,606,361	7,314,686
Non-compart Associa						
Noncurrent Assets						
Restricted Assets	0 560 460	6,809,868			15,372,336	_
Cash and investments	8,562,468	3,141,096	-	-	3,141,096	_
Plant capacity, current portion	-		-	-	27,085,584	_
Plant capacity, long term	<del>-</del>	27,085,584	-	-	27,000,004	•
Capital assets	1 040 041	00.050	E20 424	2,602,180	5,084,905	32,879
Land	1,843,341	99,950	539,434			73,331
Construction in progress	2,599,579	1,147,363	-	895,270	4,642,212	605,210
Intangible assets	- 444 040 054	104,857,364	0.010.100	86,804,083	344,891,901	1,878,572
Land and building improvements	144,912,354	47,877,264	8,318,100 15,899,718	2,675,405	98,010,498	2,177,924
Equipment, furniture and vehicles	31,558,111 (50,721,465)	47,877,264 (71,546,355)	(8,549,300)	2,675,405 (47,071,062)	(177,888,182)	
Less: Accumulated depreciation/amortization	(50,721,405)	(71,540,355)	(8,349,300)	(47,071,002)	(177,000,102)	(3,133,771
Total Noncurrent Assets	138,754,388	119,472,134	16,207,952	45,905,876	320,340,350	1,614,145
Total Assets	160,573,342	136,249,983	19,234,253	53,889,133	369,946,711	8,928,831
FERRED OUTFLOWS OF RESOURCES						
a Eluico Coll Collo Ol Ilcocolloco						

Proprietary Funds

### STATEMENT OF NET POSTION As of December 31, 2013

	•		Bus		ss-Type Activ terprise Fund	S-			vernmental Activities-
		Water Utility	Wastewater Utility	В	Selle Urban Transit	Other Enterprise Funds		Total	Internal vice Funds
LIABILITIES							,		
Current Liabilities									
Accounts payable	\$	612,368	\$ 269,878	\$	831,637	\$ 589,133	\$	2,303,016	\$ 602,687
Accrued compensation		-	-		41,912	23,253		65,165	-
Accrued liabilities		261,085	140,767			99,944		501,796	1,290,664
Advances from other funds		69,266	61,950		-	162,816		294,032	-
Due to other funds		4,008,753	1,881,573		3,347,941	253,690		9,491,957	70,891
Liabilities payable from restricted assets									
Accrued interest		589,078	247,565		-	-		836,643	-
Current portion of long term debt		4,698,163	5,153,970		-	-		9,852,133	-
Total Current Liabilities		10,238,713	7,755,703		4,221,490	 1,128,836	••••	23,344,742	 1,964,242
Noncurrent Liabilities									
Compensated absences		575,889	372,652		74,675	41,859		1,065,075	123,564
OPEB obligation		8,298,831	5,491,117		· -	3,568,962		17,358,910	, <u>-</u>
Revenue bonds and notes payable		51,478,559	47,660,818		-	<u>-</u>		99,139,377	-
Advances from other funds		627,503	561,225			522,982		1,711,710	 
Total Noncurrent Liabilities		60,980,782	54,085,812		74,675	4,133,803		119,275,072	123,564
Total Liabilities		71,219,495	61,841,515		4,296,165	 5,262,639		142,619,814	 2,087,806
DEFERRED INFLOWS OF RESOURCES									
Deferred capacity revenue		•	42,958,920		-	-		42,958,920	-
Unearned revenue		-			59,855	112,400		172,255	-
Unearned property tax revenue		<u>-</u>	_		1,100,000	 4,579,682		5,679,682	 _
Total Deferred Inflows of Resources		_	42,958,920		1,159,855	 4,692,082		48,810,857	 
NET POSITION									
Net investment in capital assets		79,320,967	31,156,256		16,207,952	45,905,876		172,591,051	1,614,145
Restricted		4,039,120	6,562,303					10,601,423	_
Unrestricted (deficit)		7,365,259	(6,269,011)		(2,429,719)	 (1,971,464)		(3,304,935)	 5,226,880
TOTAL NET POSITION	\$	90,725,346	\$ 31,449,548	\$	13,778,233	\$ 43,934,412	\$	179,887,539	\$ 6,841,025

Proprietary Funds

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Year Ended December 31, 2013

			ness-Type Activi Interprise Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Belle Urban Transit	Other Enterprise Funds	Totals	Internal Service Funds
OPERATING REVENUES						
Charges for services Other	\$ 19,376,417 	\$ 12,938,777	\$ 1,476,785 286,248	\$ 5,804,984 1,351	\$ 39,596,963 287,599	\$ 25,104,011 325,848
Total Operating Revenues	19,376,417	12,938,777	1,763,033	5,806,335	39,884,562	25,429,859
OPERATING EXPENSES						
Operation and maintenance Education and recreation	9,523,884	8,694,868	8,554,805 -	3,592,726 1,251,850	30,366,283 1,251,850	6,393,026
General administration	-	-	-	-	-	19,342,766
Depreciation	4,009,573	4,441,614	1,448,995	2,093,439	11,993,621	280,903
Total Operating Expenses	13,533,457	13,136,482	10,003,800	6,938,015	43,611,754	26,016,695
Operating income (loss)	5,842,960	(197,705)	(8,240,767)	(1,131,680)	(3,727,192)	(586,836
NONOPERATING REVENUES (EXPENSES)						
Investment income (loss)	54,035	20,772	-	(79,598)	(4,791)	-
Interest expense	(2,038,425)	(1,502,290)	-	(36,561)	(3,577,276)	
Intergovernmental interest reimbursement	-	879,032	-	-	879,032	-
Plant capacity income	-	1,130,526	<b></b>	-	1,130,526	-
Gain (loss) on sale of fixed assets	21,349	(398)	-	(53,491)	(32,540)	-
Amortization of premiums/discount and refunding loss	30,645	-	••	-	30,645	-
Subsidies from other governmental units	-	-	5,972,238	149,297	6,121,535	-
Tax levy	-	-	1,100,000	336,420	1,436,420	•
Household hazardous waste revenue	-	102,297	-	-	102,297	-
Household hazardous waste expense Other	-	(143,095) 13,779		-	(143,095) 13,779	
Total Nonoperating Revenues (Expenses)	(1,932,396)	500,623	7,072,238	316,067	5,956,532	-

Proprietary Funds

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Year Ended December 31, 2013

			ness-Type Activi Interprise Funds			Governmental Activities-
	Water Utility	Wastewater Utility	Belle Urban Transit	Other Enterprise Funds	Totals	Internal Service Funds
Income (loss) before capital contributions and transfers	3,910,564	302,918	(1,168,529)	(815,613)	2,229,340	(586,836)
CAPITAL CONTRIBUTIONS TRANSFERS IN TRANSFERS (OUT)	4,421,979 44,661 (3,319,333)	(950,947)	4,704,448 1,245,525	520,127 688,443 	9,646,554 1,978,629 (4,270,280)	376,402
Change in Net Position	5,057,871	(648,029)	4,781,444	392,957	9,584,243	(210,434)
NET POSTION - Beginning of Year, as restated	85,667,475	32,097,577	8,996,789	43,541,455	170,303,296	7,051,459
NET POSITION - END OF YEAR	\$ 90,725,346	\$ 31,449,548	\$ 13,778,233	\$ 43,934,412	\$ 179,887,539	\$ 6,841,025

Proprietary Funds

#### STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

				s-Type Activi erprise Funds			Governmental Activities-
	Water	Wastewater	Е	Belle Urban	Other		Internal
	 Utility	<u> Utility</u>		Transit	 Enterprise	 Totals	Service Fund
CASH FLOW FROM OPERATING ACTIVITIES							
Received from customers and users	\$ 19,187,342	\$ 12,989,003	\$	1,816,774	\$ 5,893,196	\$ 39,886,315	\$ 25,419,300
Paid to suppliers for goods and services	(2,356,962)	(2,880,441)		(8,526,644)	(3,137,425)	(16,901,472)	(22,399,302
Paid to employees for services	 (5,700,692)	(4,607,233)			 (1,845,660)	 (12,153,585)	(3,484,266
Net Cash Flows From Operating Activities	 11,129,688	5,501,329		(6,709,870)	 910,111	 10,831,258	(464,268
CASH FLOW FROM NONCAPITAL FINANCING							
ACTIVITIES							
Transfer to other funds	(3,274,672)	(950,947)		-	-	(4,225,619)	
Advances retired	(68,679)	(61,425)		-	-	(130,104)	
Principal retired	-	(252,726)		-	-	(252,726)	
Interest paid on long-term debt	-	(46,496)		-	-	(46,496)	
Interest paid on advances	(14,380)	(12,861)		-	-	(27,241)	
Miscellaneous receipts	-	13,779		-	-	13,779	
Operating grants received	-	(40,798)		4,742,099		4,701,301	
Operating subsidies received	 -		_	2,330,139	 336,420	 2,666,559	
Net Cash Flows from Noncapital							
Financing Activities	 (3,357,731)	(1,351,474)		7,072,238	 336,420	 2,699,453	
CASH FLOW FROM CAPITAL AND RELATED							
FINANCING ACTIVITIES							
Debt retired	(4,428,181)	(4,945,196)		-	-	(9,373,377)	
Advances retired	-	-		-	(156,209)	(156,209)	
Interest paid on long-term debt	(2,064,629)	(1,467,576)		-	-	(3,532,205)	
Interest paid on advances	-	-		-	(36,561)	(36,561)	
Transfer from other funds for capital purposes	-	-		1,245,525	688,443	1,933,968	376,40
Acquisition and construction of capital assets	(2,729,675)	(664,856)		(5,761,474)	(1,438,484)	(10,594,489)	(198,44
REC and other fees received	2,285,895	-		-	-	2,285,895	
Intergovernmental interest reimbursement	-	879,032		-	-	879,032	
Proceeds for plant capacity	*	2,957,659		-	-	2,957,659	
Capital subsidies received	-	-		4,153,581	170,952	4,324,533	
Proceeds from sale of capital assets	 21,349	1,766		-	 	 23,115	
Net Cash Flows From Capital							
and Related Financing Activities	(6,915,241)	(3,239,171)		(362,368)	(771,859)	(11,288,639)	177,95

Proprietary Funds

#### STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

						s-Type Activi erprise Funds					vernmental Activities-
		Water Utility	V	Vastewater Utility	E	Belle Urban Transit	<u>E</u>	Other Enterprise	 Totals		Internal ervice Fund
CASH FLOW FROM INVESTING ACTIVITIES											
Investment income (loss)	\$	54,035	\$	20,772	\$	_	\$	(79,598)	\$ (4,791)	\$	_
Net Cash Flows From Investing Activities		54,035		20,772		-		(79,598)	 (4,791)		
Net Change in Cash and Cash Equivalents		910,751		931,456		-		395,074	 2,237,281		(286,315)
CASH AND CASH EQUIVALENTS - Beginning of Year		18,898,204		15,756,956		200	H-1	2,755,612	 37,410,972	-	6,743,454
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	19,808,955	\$_	16,688,412	\$	200	\$	3,150,686	\$ 39,648,253	\$	6,457,139
RECONCILIATION OF OPERATING INCOME (LOSS)											
TO NET CASH FLOWS FROM											
OPERATING ACTIVITIES											
Operating income (loss)  Adjustments to reconcile operating income (loss)  to Net Cash Flows from operating activities	\$	5,842,960	\$	(197,705)	\$	(8,240,767)	\$	(1,131,680)	\$ (3,727,192)	\$	(586,836)
Other postemployment benefits		832,629		542,653		-		(325,233)	1,050,049		-
Depreciation		4,137,474		4,441,614		1,448,995		2,093,439	12,121,522		280,903
Changes in assets and liabilities  Accounts receivable		(186,015)		(3,782)		53,741		86,532	(49,524)		(26,410)
Prepaid items		(100,013)		(3,762)		55,741		2,288	2,288		(20,410)
Inventories		52,840		(4,869)		226,783		(1,105)	273,649		33,890
Due from other funds		29,384		57,066		-		330	86,780		15,852
Accounts payable		(64,201)		(12,783)		4,631		98,302	25,949		(52,068)
Accrued liabilities		126,535		29,987		(34,551)		19,942	141,913		(184,705)
Due to other funds	-	358,082		649,148		(168,702)		67,296	 905,824		55,106
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	11,129,688	\$	5,501,329	\$	(6,709,870)	\$	910,111	\$ 10,831,258	\$	(464,268)

Proprietary Funds

#### STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

						s-Type Activi erprise Funds		-			vernmental Activities-
		Water Utility	'	Wastewater Utility	E	Belle Urban Transit		Other Enterprise	 Totals	S	Internal ervice Fund
RECONCILIATION OF CASH AND CASH											
EQUIVALENTS TO THE BALANCE SHEET											
Cash and investments											
Unrestricted	\$	11,246,487	\$	9,878,544	\$	200	\$	3,150,686	\$ 24,275,917	\$	6,457,139
Restricted		8,562,468		6,809,868		-			 15,372,336		-
Total Cash and Investments	\$	19,808,955	\$	16,688,412	\$	200	\$_	3,150,686	\$ 39,648,253	\$	6,457,139
NONCASH CAPITAL AND											
RELATED FINANCING ACTIVITIES											
Cost of Capital assets installed											
or financed by developers, customers or the City	\$_	49,538	\$	-	\$	-	\$	520,127	\$ 569,665	\$	

Fiduciary Funds

# STATEMENT OF ASSETS AND LIABILITIES As of December 31, 2013

		Ageno Police			
	Evidence			Tax Collecting	Totals
ASSETS Cash and investments Receivables	\$	321,566	\$	33,685,513	\$ 34,007,079
Property taxes				15,302,693	15,302,693
TOTAL ASSETS	\$	321,566	\$	48,988,206	\$ 49,309,772
LIABILITIES					
Accounts payable  Due to component unit	\$	2,572	\$	- 206,800	\$ 2,572 206,800
Due to other agencies		-		90,500	90,500
Due to other governments	***	318,994		48,690,906	 49,009,900
TOTAL LIABILITIES	\$	321,566	\$	48,988,206	\$ 49,309,772

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## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Racine, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the City of Racine. The reporting entity for the city consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending, Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

A. REPORTING ENTITY (cont.)

#### Discretely Presented Component Unit

Business Improvement District

The government-wide financial statements include the Downtown Racine Business Improvement District #1, (BID) as a component unit. The BID, created in November 2001, has a separate nine member board appointed by the mayor and approved by the city council. The BID was designed to provide for and promote the continued vitality of the city's downtown business district through an aggressive marketing plan to promote existing businesses and attract new business. The BID has its own independent budgetary authority and assessment capabilities. However, the city can impose its will on the BID as the city must approve the BID operating budget and annual assessment. The city has no responsibility for fund deficits of the BID. As a component unit, the BID's financial statements have been presented as a discrete column in the city's financial statements. The financial information presented for the BID is for the fiscal year ended December 31, 2013. Separately issued financial statements of the BID may be obtained from the BID office.

#### Redevelopment Authority

The government-wide financial statements include the City of Racine Redevelopment Authority as a component unit. The Authority is a legally separate organization, created in February 1974, has a separate seven member board appointed by the mayor and approved by the city council. The Redevelopment Authority was created for the purpose of carrying out blight elimination, slum clearance, and urban renewal programs and projects as set forth in section 66.133 of Wisconsin State Statute. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the Authority, and also create a potential financial benefit to or burden on the City. As a component unit, the Authority's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2013.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In November 2010, the GASB issued statement No. 61 - *The Financial Reporting Entity: Omnibus* - an amendment of GASB Statements No. 14 and No. 34. This statement modifies certain requirements for inclusion of component units in the financial reporting entity. This standard was implemented effective January 1, 2013.

In March 2012, the GASB issued statement No. 65 - Items Previously Reported as Assets and Liabilities. This statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. This standard was implemented effective January 1, 2013.

#### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The city does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues.

#### Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenues, and expenditures/expenses.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the city or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the city's management believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The city reports the following major governmental funds:

- General Fund accounts for the city's primary operating activities. It is used to account for and report all financial resources except those accounted and reported in another fund.
- HUD Special Revenue Fund used to account for and report grants and local revenues legally restricted or committed to supporting expenditures for the various HUD financed programs in the city.
- Tax Increment Districts Special Revenue Fund used to account for and report tax increment tax revenue and long term borrowings legally restricted or committed to support the expenditures outlined in the TID's project plans.
- Debt Service Fund used to account for and report financial resources that are restricted, committed or assigned to expenditure for the payment of general long-term debt principal, interest, and related cost on long-term debt other than enterprise fund debt.

The city reports the following major enterprise funds:

Water Utility – accounts for operations of the water system.

Wastewater Utility – accounts for operations of the sewer system.

Belle Urban Transit Fund – accounts for operations of the Belle Urban Transit system.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

The city reports the following non-major governmental and enterprise funds:

Special Revenue Funds – used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes (other than debt service or capital projects)

Police Grants Beat Patrol Private Property Maintenance
Police Grants COPS Sanitary Sewer Maintenance

Library Health Lab

Harbor Commission Special Assessments
HAZMAT Other Cemetery
Recycling Other Public Safety

CAR 25 Trusts Municipal Court Other

Federal Asset Forfeiture Economic Development

Cemetery Health

Capital Projects Funds – used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

City Projects 2012 Equipment Replacement Fund 2013

Tax Incremental Districts

Assessment Projects

Intergovernmental Revenue Sharing

2011

Permanent Funds – used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

#### **Endowment Fund**

Enterprise Funds —used to account for and report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovering criteria.

Parking Utility Civic Centre Storm Water Utility Radio Repair

Golf Courses

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

In addition, the City reports the following fund types:

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the city, or to other governmental units, on a cost-reimbursement basis.

Equipment Maintenance Garage Information Systems

Health Insurance

Building Complex

Telephones

Agency funds are used to account for and report assets held by the city in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Police Evidence

Tax Collecting

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and unearned revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's Water and Wastewater Utilities and Belle Urban Transit and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the city considers revenues, except for reimbursable intergovernmental grants, to be available if they are collected within 60 days of the end of the current fiscal period. Reimbursable intergovernmental grants are considered to be available if they are collected within one year of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements (cont.)

Property taxes are recorded in the year levied as receivables and unearned revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. Delinquent special assessments being held by the county are reported as receivables and unavailable revenue.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the city's enterprise funds and the city's internal service funds are charges to customers for sales and services. Operating expenses for proprietary funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION OF EQUITY

#### 1. Deposits, Investments and Equivalents

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City funds is restricted by state statutes. Available investments are limited to:

- 1. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- 2. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority, or Wisconsin Aerospace Authority.
- 3. Bonds or securities issued or guaranteed by the federal government.
- 4. The local government investment pool.
- 5. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- 6. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- 7. Repurchase agreements with public depositories, with certain conditions.

Investment of most trust funds including cemetery perpetual care funds is regulated by Chapter 881 of the Wisconsin Statutes. Investment of library trust funds is regulated by Chapter 112. Those sections give broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures.

The City has adopted an investment policy. That policy follows the state statute for allowable investments. The investment policy seeks to attain the following five goals:

- 1. Safety Investments by the government of the City of Racine, Wisconsin shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. To this end each investment transaction shall seek to first ensure that capital losses are avoided.
- Legality Investments by the government of the City of Racine, Wisconsin shall be made in accordance with Federal Law, Wisconsin Revised Statutes (particularly, WISSTATS 34.07, 66.04, 67.11 and 219.05), the Municipal Code of the City of Racine and this Investment Policy.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)
  - 1. Deposits, Investments and Equivalents (cont.)
- 3. Liquidity Investments by the government of the City of Racine, Wisconsin shall be of sufficient liquidity to meet the cash requirements of the City.
- 4. Yield Investments by the government of the City of Racine, Wisconsin shall be designed to attain a market-average rate of return throughout budgetary and economic cycles, taking into account the City's investment risk constraints and the cash flow characteristics of the portfolio.
- 5. Public Trust Investments by the government of the City of Racine, Wisconsin shall be designed and managed with a degree of professionalism worthy of the public trust.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2013, the fair value of the city's share of the LGIP's assets was substantially equal to the amount as reported in these financial statements.

See Note IV.A. for further information.

#### 2. Receivables

Property taxes are levied in November on the assessed value as of the prior January 1. In addition to property taxes for the city, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of assets and liabilities – fiduciary funds.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

#### 2. Receivables (cont.)

Property tax calendar – 2013 tax roll:

Lien date and levy date

Tax bills mailed

November 2013

December 2013

Payment in full, or

First installment due
Second installment due
March 31, 2014
Third installment due
May 31, 2014
Fourth installment due
Personal property taxes in full
Final settlement with County
January 31, 2014
August 15, 2014

Tax deed by County - 2013

Delinquent real estate taxes October 2016

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water and wastewater utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

The City has received federal and state grant funds for economic development and housing rehabilitation loan programs to various businesses and individuals. The City records a loan receivable when the loan has been made and funds have been disbursed.

It is the City's policy to record unavailable revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year end are presented as restricted fund balance in the fund financial statements.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

#### 3. INVENTORIES AND PREPAID ITEMS

Governmental fund inventories, if material, are recorded at cost based on the weighted average method using the consumption method of accounting. Inventory quantities at December 31, 2013 were determined by physical counts. Proprietary fund inventories are generally used for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average method, and charged to operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

#### 5. Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$25,000 for infrastructure assets, and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. There was no interest capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation and amortization is provided over the assets' estimated useful lives using the straight-line method of depreciation with a half year convention. The range of estimated useful lives by type of asset is as follows:

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

#### 5. Capital Assets (cont.)

#### Government-Wide Statements (cont.)

Buildings and Building Improvements	10-50	Years
Intangibles	5	Years
Land Improvements	20	Years
Machinery and Equipment, including buses	3-25	Years
Infrastructure:		
Streets, Roads, and Bridges	30-50	Years
Sidewalks	20	Years
Sewer Lines	50	Years
Shoreline Walls	50	Years
Other	15-100	Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 6. Assets Held for Resale

Periodically, the City purchases land and buildings for redevelopment and resale. In both the fund financial statements and the government wide statements these items are reported at the estimated market value of the property.

#### 7. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

#### 8. Compensated Absences

The City's policy allows employees to earn varying amounts of vacation pay for each year employed. Upon retirement or termination of employment, the employee is entitled to payment in cash for any unused accrued vacation. Sick leave is earned at varying rates based on the union contract. All employees, with the exception of firefighters, earn sick leave at the rate of eight hours per month of full-time service to a maximum of 1200 hours. Employees are not compensated for unused sick leave upon termination of employment, except upon retirement or death. Upon retirement or death, all employees, with the exception of firefighters, are paid up to a maximum of 560 hours of accumulated sick leave. Firefighters may accrue sick leave to a maximum of 1,340 hours, or 960 hours depending on the class. Upon retirement or death these employees are paid up to a maximum of 670 hours or 480 hours respectively.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)
  - 8. Compensated Absences (cont.)

Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. In governmental fund financial statements, the cost of vacation and sick leave is recognized when payments are made to employees and liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2013 are determined on the basis of current salary rates and include salary related payments.

#### 9. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consists primarily of notes and bonds payable, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year end for premiums/discounts is shown as an increase or decrease in the liability section of the statement of net position. The balance at year end for gains/losses is shown as a deferred outflow/inflow in the statement of net position.

The City has approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the city. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year is \$36,109,985 made up of seven issues.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONt.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

#### 10. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

#### 11. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent bond proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

The net position section includes an adjustment of \$8.3 million for capital assets owned by the business type activities, but financed by the debt of the governmental activities. The amount is a reduction of "net investment of capital assets", and an increase in "unrestricted" net position, shown only in the total column.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Statements

Governmental fund equity is classified as fund balance and displayed as follows:

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (cont.)

#### 11. Equity Classifications (cont.)

Fund Statements (cont.)

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not inspendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2. law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through formal action resolution of the City. This formal action must occur prior to the end of the reporting year, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the city that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Fund balance may be assigned through the following; 1). The City has adopted a financial policy authorizing the Finance Committee or Finance Director to assign amounts for a specific purpose. 2). All remaining positive spendable amounts in governmental funds, other than the general fund, that are neither restricted nor committed. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The City has a formal minimum fund balance policy for the general fund. The policy is to maintain an unassigned fund balance of at least 20% of the subsequent year's general fund budgeted expenditures. The unassigned balance at year end was \$20,029,956 or 24.6%.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

Proprietary fund equity is classified the same as in the government-wide statements.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "other long-term assets are not available to pay for current-period expenditures and therefore, are unearned in the funds". The details of this difference are as follows:

Unearned revenue-loans	\$	2,956,513
Unearned revenue-debt service		1,319,944
Unearned revenue-special assessments		1,797,515
Combined Adjustment for		
Long-Term Assets	\$_	6,073,972

Another element of that reconciliation states that "some liabilities, including long-term debt, are not due and payable in the current period and therefore are not reported in the funds". In addition, interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities—both current and long-term—are reported in the statement of net position. The details of the difference are as follows:

Bonds and notes payable	\$ 111,598,443
OPEB obligation	116,510,104
Compensated absences, not including internal service fund	3,017,999
Unamortized loss on refunding	(2,347,605)
Accrued interest	159,339
Combined Adjustment for	
Long-Term Liabilities	\$ 228,938,280

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. The details of this difference are as follows:

Land	\$ 24,525,352
Construction in progress	9,559,764
Other capital assets net of accumulated depreciation/amortization	153,648,455
Internal Service fund capital assets	(1,614,145)
Combined Adjustment for	
Capital Assets	\$186,119,426

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONt.)

# B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental* funds and *changes in net position of governmental* activities as reported in the government-wide statement of activities. One element of that reconciliation states that "Governmental funds report the effects of issuance costs, premiums, discounts, and similar items when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of the differences are as follows:

Deferred charge incurred	\$ 429,423
Premium received	(1,699,741)
Amortization of deferred charge and premium	 208,070
Unamortized debt discounts/premiums/deferred charges	\$ (1,062,248)

Another element of that reconciliation states that "Revenues in the governmental funds that are not reported as revenues in the statement of activities." The details of this difference are as follows:

Principal paid on economic development loans	\$	(478,998)
Insurance recoveries received		(410,638)
Principal paid on debt service loans		(130,105)
Special assessments collections		(291,854)
Net adjustment to decrease net changes in fund balances-total governmental		
funds to arrive at changes in net position of governmental activities	<u>\$</u>	(1,311,595)

Another element of that reconciliation states that "Expenditures in the governmental funds that are not reported as expenses in the statement of activities." The net adjustment to increase net changes in fund balance – total governmental funds to arrive at changes in Net Position governmental activities of \$451,118 represents the net amount of economic development loans made and written off during the year.

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I.

The city adopted annual Governmental Fund budgets for the following funds:

General Fund

Special Revenue Funds:

CAR25 Cemetery

Police Grants COPS
Harbor Commission

Taiboi Commission

Federal Asset Forfeiture

**HAZMAT** 

Police Grants-Beat Patrol

Library Health Lab

Private Property Maintenance

Recycling

Sanitary Sewer Maintenance

Municipal Court

Debt Service Fund:

Currently Due

Capital Project Funds:

Assessment Projects

Intergovernmental Revenue Sharing

2013 Capital Projects

Equipment Replacement Fund

Budgets have not been formally adopted for the following funds:

**HUD Special Revenue Fund** 

Tax Increment District Special Revenue Fund

Special Revenue Funds:

Special Assessments

Other Cemetery

Other Public Safety

Trusts

Other

**Economic Development** 

Health

**HAZMAT** 

Capital Project Funds:

City Projects

Tax Incremental Districts

2011 Capital Projects

2012 Capital Projects

Wisconsin State Statute 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. Appropriation lapse at year-end unless specifically carried over. Carryovers to the following year include items encumbered at year-end. Carryovers to the following year were \$2,640,874. The City uses appropriation unit control (salaries and fringe benefits, operating and capital outlay) within department. All modifications/changes to appropriation units, capital outlay items and capital projects require Liaison Committee, Finance Committee and Common Council approval. Supplemental appropriations during the year were \$1,700,707.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### B. EXCESS EXPENDITURES OVER APPROPRIATIONS

The following appropriation units have an excess of actual expenditures over appropriations for the year ended December 31, 2013:

<u>Fund</u>	<u>Department</u>	Appropriation <u>Unit</u>	<u>Amount</u>
General Fund	City Administration	Operating Expenditures	\$ 57,632
	City Assessor	Salaries and Fringes	7,601
	City Assessor	Interdepartmental	, <sub>77</sub>
	City Development	Operating Expenditures	4,423
	City Development	Interdepartmental	12,323
	Finance	Operating Expenditures	28,289
	Fire	Operating Expenditures	36,959
	Fire	Interdepartmental	5,686
	Health	Interdepartmental	2,341
	Miscellenous Unclassified	Operating Expenditures	215,711
	Park and Recreation	Salaries and Fringes	31,582
	Police	Salaries and Fringes	262,358
	Police	Interdepartmental	25,106
	Police and Fire Commission	Operating Expenditures	1,360
	Public Works	Salaries and Fringes	407,530
	Public Works	Operating Expenditures	3,185
	Public Works	Interdepartmental	40,223
	Public Works	Capital Outlay	149
Special Revenue Funds:			
CAR 25		Operating Expenditures	47,002
Cemetery		Salaries and Fringes	6,197
Library		Capital Outlay	28,000
Harbor Commission		Capital Outlay	17,773
Municipal Court		Operating Expenditures	6,070
Police Grants - COP		Salaries and Fringes	1,030
Private Property Maintena	ance	Salaries and Fringes	6,712

### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### C. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

#### Special Revenue Fund

**Recycling Program** – The fund deficit of \$21,657 is the result of expenditures in excess of revenues received from the State of Wisconsin for this mandated program. The continued operation of this program is dependent upon funding through tax levy.

#### Capital Project Funds

**City Projects** – The fund deficit of \$197,434 is the result primarily of a sewer system repair agreement with the Wastewater Utility. Revenues will be received annually via a sanitary sewer charge.

**Assessment Projects** – The fund deficit of \$121,846 is the result of construction exceeding special assessment revenue transfers. Revenue transfers will be made in the next year to cover this deficit.

**Equipment Replacement –** The fund deficit of \$3,501 is the result of purchases exceeding the bond fund transfer. Bond revenue transfers will be made in the next year to cover this deficit.

#### D. LIMITATIONS ON THE CITY'S TAX LEVY

Wisconsin law limits the City's future tax levies. Generally the City is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the City's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The City is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE IV - DETAILED NOTES ON ALL FUNDS

#### A. DEPOSITS AND INVESTMENTS

The city's deposits and investments at year end comprised of the following:

	 Carrying Value_	Statement Balances	Associated Risks
Demand deposits	\$ 43,053,112	\$ 40,035,793	Custodial credit
Savings deposits	31,571,583	31,571,583	Custodial credit
Certificates of deposit	11,612,346	11,612,346	Custodial credit
Petty cash	7,335	 -	NA
Total deposits	 86,244,376	\$ 83,219,722	
Wisconsin Local Government			
Investment Pool	11,831,431		Credit
Money market funds	6,650,077		Credit
Mutual funds-equities	1,553,495		Credit
Mutual funds-fixed income	1,507,165		Credit, Interest Rate
U.S. Treasury Notes	813,921		Custodial credit, Interest Rate
			Credit, Custodial credit, Interest
U.S. Government agency securities-Implicit	 35,782,869		Rate, Concentration of credit
Total investments	 58,138,958		
Total Deposits and Investments	\$ 144,383,334		
Reconciliation to financial statements			
Per statement of net position			
Cash and investments-Primary government	\$ 94,952,486		
Cash and investments-Component unit	51,433		
Restricted cash and investments	15,372,336		
Per statement of net position-fiduciary funds	 34,007,079		
	\$ 144,383,334		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

#### **Custodial Credit Risk for Deposits**

Custodial credit risk for deposits is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

As of December 31, 2013 the City's carrying value of deposits was \$86,244,376, as compared to bank balances of \$83,219,722. Of the bank balances \$74,799,753 was insured by either federal depository insurance or collateralized by securities held by the bank or its correspondent bank but not in the City's name. \$8,419,969 was uninsured as of December 31, 2013.

#### **Custodial Credit Risk for Investments**

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateralized securities that are in the possession of an outside party.

As of December 31, 2013 the City's carrying value of U.S. Government Agency Securities and U.S. Treasury's subject to custodial credit risk \$36,596,790. Of this investment balance, all amounts were covered by securities held by an agency in the City's name.

#### **Credit Risk for Investments**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

As indicated in Note I, Wisconsin statutes requires municipalities to invest in securities which have a rating that is the highest or second highest rating category assigned by Standard & Poor's Corporation, Moody's Investor's Service, or other similar nationally recognized rating agency or if that security is senior to, or on a party with, a security of the same issuer which has such a rating.

The City's U.S. Government agencies as of December 31, 2013 were rated AAA by Moody's Investor's Services and AA+ by Standard & Poor's. As of December 31, 2013, the balance in these types of investments was \$35,782,869.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

#### Concentration of Credit Risk for Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer.

At December 31, 2013, the City's investment portfolio had concentration of investments greater than 5% of the total portfolio as follows:

Issuer	Investment Type	Percentage of Portfolio
Federal National Mortgage Association	U.S. government agency notes	<u> </u>
	and mortgage backed securities	9.27%
Federal Home Loan Bank Corporation	U.S. government agency notes	
	and mortgage backed securities	65.26%

#### **Interest Rate Risk for Investments**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's investments subject to interest rate risk as of December 31, 2013 were as follows:

Investment Type	Fair <u>Value</u>	Duration (years)
U.S. Treasury Notes	\$ 813,921	0.70
U.S. Government Agency-implicitly guaranteed	3,410,971	0.70
U.S. Government Agency-implicitly guaranteed	32,371,898	4.903
Mutual Funds-fixed income	1,507,165	3.90

During 2013, the City experienced unrealized losses on investments in the amount of \$2,445,608. The loss has been allocated to each fund earning interest based on the interest allocated. This amount is included in investment income (loss) in each of the funds. It is the intent of the City to hold these investments to maturity.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES

Receivables of the City are reported net of uncollectible amounts. Details relating to the uncollectible amounts are as follows:

					Delinquent	
	A	Accounts	Rescue	Loans	Personal	
	R	eceivable	 Runs	Receivable	Property	 Total
General Fund	\$	176,913	\$ 183,305	\$ -	\$ 237,743	\$ 597,961
HUD Fund		-	-	3,221,194	-	3,221,194
Transit		357	-	-	-	357
Other Enterprise		1,958	-	-	-	1,958
Internal Service		2,086	-	-	-	2,086
Other Non-Major Funds		10,410	 _	-		 10,410
Total Uncollectibles	\$	191,724	\$ 183,305	\$ 3,221,194	\$ 237,743	\$ 3,833,966

The following receivable amounts are considered to be long-term receivables:

	General Fund_		Other HUD	Other Non Major	 Total
Special assessments Delinquent personal	\$	- \$	-	\$ 1,797,515	\$ 1,797,515
property taxes	226,0	004	-	-	226,004
Loans and notes		<u>-</u>	2,577,125	379,388	 2,956,513
	\$ 226,0	004 \$	2,577,125	\$ 2,176,903	\$ 4,980,032

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## B. RECEIVABLES (cont.)

Governmental funds report unavailable or unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	Total
Property taxes receivable  Loans receivable	\$ - 2,956,513	\$ 56,985,505	\$ 56,985,505 2,956,513
Special assessments not yet due Interest on loans and advances Due from enterprise for debt service Grant drawdowns prior to meeting all eligibility	1,797,515 - 1,319,944	346,596 -	1,797,515 346,596 1,319,944
requirements	_	138,186	138,186
Total Unearned/Unavailable Revenue for Governmental Funds	\$ 6,073,972	\$ 57,470,287	\$ 63,544,259

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

## Long Term Debt Accounts

Redemption	******	Used to segregate resources accumulated for debt service payments over the next twelve months.
Reserve	-	Used to report resources set aside to make up potential future deficiencies in the redemption account.
Depreciation	_	Used to report resources set aside to fund plant renewals and replacement or make up potential future deficiencies in the redemption account.
Improvement	*****	Used to report proceeds of revenue bond issuances that are restricted for use in construction.

## **Equipment Replacement Account**

The Wastewater Utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Following is a list of restricted assets for the Water and Wastewater Utility at December 31, 2013:

	Water	Wastewater	
	Utility	Utility	Total
Bond redemption account	\$ 3,686,497	\$ 3,784,941	\$ 7,471,438
Bond reserve account	3,934,270		3,934,270
Bond depreciation account	800,000	-	800,000
Impact fund	141,701	-	141,701
Equipment replacement account	-	3,024,927	3,024,927
Plant capacity receivable		30,226,680	30,226,680
Total Restricted Assets	8,562,468	37,036,548	45,599,016
Reconciliation to restricted net assets			
Plant capacity receivable reported as deferred revenue	_	(30,226,680)	(30,226,680)
Accrued interest payable	(589,078)	(247,565)	(836,643)
Unexpended bond proceeds and interest	-	-	-
Bond reserve fund financed by bond proceeds	(3,934,270)	_	(3,934,270)
Restricted Net Position	\$ 4,039,120	\$ 6,562,303	\$ 10,601,423

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2013 was as follows:

	Beginning		Ending	
	Balance	Balance		
Governmental Activities				
Capital assets not being				
depreciated/amortized			•	A 04 FOR 050
Land	\$ 24,525,352	10 422 029	10.061.031	\$ 24,525,352
Construction in progress  Total Capital Assets Not Being	11,187,757	10,433,038	12,061,031	9,559,764
Depreciated/Amortized	35,713,109	10,433,038	12,061,031	34,085,116
Capital assets being				
depreciated/amortized				
Intangible assets	605,210	-	-	605,210
Land improvements	9,850,520	455,961	11,890	10,294,591
Buildings	42,818,380	532,177	73,927	43,276,630
Machinery and equipment	32,640,465	2,144,552	1,125,073	33,659,944
Roads, streets, and bridges	145,526,950	11,317,690	4,382,709	152,461,931
Sidewalks	50,578,780	956,710	98,974	51,436,516
Sewer lines	36,828,301	2,091,579	102,125	38,817,755
Shoreline walls and other	22,149,204	175,632		22,324,836
Total Capital Assets Being				
Depreciated/Amortized	340,997,810	17,674,301	5,794,698	352,877,413
Less: accumulated				
depreciation/amortization for				
Intangible assets	548,339	47,868	-	596,207
Land improvements	6,374,615	486,333	10,701	6,850,247
Buildings	18,253,281	1,369,663	65,230	19,557,714
Machinery and equipment	25,361,055	2,050,707	1,125,073	26,286,689
Roads, streets, and bridges	76,476,875	4,039,596	3,377,871	77,138,600
Sidewalks	40,795,124	1,218,276	98,974	41,914,426
Sewer lines	17,444,133	702,857	102,125	18,044,865
Shoreline walls and other	8,212,033	628,177	_	8,840,210
Total Accumulated				
Depreciation/Amortization	193,465,455	10,543,477	4,779,974	199,228,958
Total Capital Assets being				
Depreciated/Amortized, Net	147,532,355	7,130,824	1,014,724	153,648,455
Governmental Activities				
Capital Assets, Net	<u>\$ 183,245,464</u>	\$ 17,563,862	\$13,075,755	\$ 187,733,571

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

Depreciation/amortization expense was charged to functions as follows:

## **Governmental Activities**

General government	\$	332,023
Education and recreation		1,262,174
Public works, which includes infrastructure		8,073,661
Public safety		875,619
Total Governmental Activities Depreciation/Amortization Expense	<u>\$</u>	10,543,477

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## D. CAPITAL ASSETS (cont.)

	Beginning Balance	Ending Balance				
Business-Type Activities						
Capital assets not being depreciated						
Land	\$ 5,084,905	\$ -	\$ -	\$ 5,084,905		
Construction in progress	3,375,675	5,407,163	4,140,626	4,642,212		
Total Capital Assets Not Being						
Depreciated	8,460,580	5,407,163	4,140,626	9,727,117		
Capital assets being depreciated						
Land improvements	8,770,363	273,668	-	9,044,031		
Improvements other than buildings	187,883,514	2,652,051	521,250	190,014,315		
Buildings	145,191,108	857,349	349,901	145,698,556		
Machinery and equipment	95,745,019	6,586,353	4,185,875	98,145,497		
Total Capital Assets Being Depreciated	437,590,004	10,369,421	5,057,026	442,902,399		
Less: accumulated depreciation for						
Land improvements	4,799,102	309,460	-	5,108,562		
Improvments other than buildings	61,902,156	3,013,761	521,250	64,394,667		
Buildings	51,974,820	3,730,418	167,608	55,537,630		
Machinery and equipment	52,078,737	5,068,119	4,299,533	52,847,323		
Total Accumulated Depreciation	170,754,815	12,121,758	4,988,391	177,888,182		
Total Capital Assets Depreciated, Net	266,835,189	(1,752,337)	68,635	265,014,217		
Business-Type Activites Capital Assets, Net	\$ 275,295,769	\$ 3,654,826	\$ 4,209,261	\$ 274,741,334		

Depreciation expense was charged to functions as follows:

## **Business-Type Activities**

Water	\$	4,137,710
Wastewater		4,441,614
Belle Urban Transit		1,448,995
Other		2,093,439
Total Business-Type Activities		
Depreciation Expense	<u>\$</u>	12,121,758

Depreciation expense may be different from business-type activity capital asset additions to accumulated depreciation because of joint metering, salvage, cost of removal, internal allocations, or costs associated with the disposal of assets.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund		Amount due thin One Year
General Fund	Enterprise Fund-Transit	<del></del>	3,347,942
General Fund	Enterprise Fund-Civic Center		186,106
General Fund	Enterprise Fund-Golf Courses		67,049
General Fund	Special Revenue-Public Safety		44,694
General Fund	Special Revenue-Other		56,533
General Fund	Special Revenue-Health		214,501
General Fund	Special Revenue-HUD		254,200
General Fund	Wastewater Utility		116,233
General Fund	Water Utility		3,240,559
General Fund	Special Revenue-CAR 25		5,505
General Fund	Capital Projects-City Projects		1,921,167
Debt Service Fund	Water Utility		1,117
Debt Service Fund	Wastewater Utility		999
Wastewater Utility	Capital Projects-City Projects		1,202,034
Wastewater Utility	Water Utility		755,083
Wastewater Utility	General Fund		1,709,906
Wastewater Utility	Other Enterprise-Storm Water		535
Wastewater Utility	Internal Service Fund-Building Maintenance		13,354
Water Utility	Wastewater Utility		750,815
Water Utility	General Fund		3,396,281
Water Utility	Internal Service Fund-Health Insurance		57,537
Capital Projects-City Projects	Wastewater Utility		1,011,157
Internal Service Fund-Equipment Maint.	Water Utility		8,900
Internal Service Fund-Equipment Maint.	Wastewater Utility		1,635
Internal Service Fund-Telephone	Water Utility		1,518
Internal Service Fund-Telephone	Wastewater Utility		544
Special Revenue-Library	Wastewater Utility		189
Special Revenue-Other	Water Utility		1,575
Subtotal-Fund Financial Statements			18,367,668
Less: Fund eliminations			(4,002,498)
Less: Government-wide eliminations	3		(12,758,758)
		\$	1,606,412

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

The principal purpose of these interfunds is to fund overdrafts on pooled cash. In addition, the balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

The general fund is advancing funds to the Storm Water Utility. The General Fund is charging the Storm Water Utility 4% interest and a repayment schedule has been established. The Intergovernmental Revenue Sharing fund is advancing funds to several TID's to cover the shortfall in each TID. The fund is charging interest at the City's blended investment rate and a repayment schedule has not been determined. The City Projects fund is charging the Storm Water Utility interest at 4.5% and a repayment schedule has been established. A repayment schedule has been established for the advances to the Water and Wastewater Utility based on their percentage of the pension liability.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

The following is a schedule of interfund advances:

				Am	ount Due	
Receivable Fund	Payable Fund		Amount	Within One Year		
General Fund	Storm Water Utility	Water Utility \$ 181,515				
Debt Service Fund	Wastewater Utility		623,175		61,950	
Debt Service Fund	Water Utility		696,769		69,266	
City Projects Fund	Storm Water Utility		504,283		75,077	
Intergovernmental Revenue Sharing	Tax Increment District #12		395,303		-	
Intergovernmental Revenue Sharing	Tax Increment District #17		25,436		-	
Intergovernmental Revenue Sharing	Tax Increment District # 16		<u>258,378</u>	•	_	
Subtotal-Fund financial statements		\$ :	2,684,859	\$	294,032	
Less: fund eliminations			(679,117)			
Total advance to other funds-governmer	\$	2,005,742				

Repayment schedules for advances with an established payment schedule follow:

	Storm Water		5	Storm Water	Water	W	astewater
	Utility			Utility	 Utility		Utility
2014	\$	97,770	\$	95,000	\$ 82,338	\$	73,641
2015		97,770		97,996	107,243		95,916
2016		97,770		-	107,610		96,244
2017		97,770		-	82,325		73,630
2018		97,770		-	125,279		112,047
2019-2020		97,769		_	 250,671		224,194
Sub-total		586,619		192,996	755,466		675,672
Amount representing interest		(82,336)		(11,481)	 (58,697)		(52,497)
	\$	504,283	\$	<u> 181,515</u>	\$ 696,769	<u>\$</u>	623,175

For the statement of Net Position, interfund advance balances which are owed within the governmental activities or business-type activities are netted and eliminated.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	 Amount
General Fund	Water	\$ 3,319,333
General Fund	Wastewater	906,286
HUD Special Revenue Fund	Capital Projects-TIF	99,795
Special Revenue-TIF	Special Revenue-Special Assessment	86,838
Debt Service Fund	Capital Projects - 2013	3,100
Debt Service Fund	Special Revenue-TIF	272,313
Debt Service Fund	Capital Projects-TIF	1,048,111
Capital Projects-TIF	Special Revenue-TIF	3,762,166
Capital Projects-Assessment Projects	Special Revenue-Special Assessment	1,307,147
Capital Projects-Equipment Replacement	Capital Projects - 2012	1,374,990
Water	Wastewater	44,661
Enterprise-Radio Repair	Capital Projects-2012	27,139
Enterprise-Transit	Capital Projects-2012	1,245,525
Enterprise-Civic Centre	Capital Projects-2012	595,087
Enterprise-Civic Centre	Capital Projects-2013	31,217
Enterprise-Civic Centre	Special Revenue-Other	35,000
Internal Service-MIS	Capital Projects-2012	301,672
Internal Service-Equipment Maintenance	Capital Projects-2012	74,730
Special Revenue-Recycling	Capital Projects-2012	8,419
Special Revenue-Municipal Court	General Fund	13,604
Special Revenue-Cemetery	Permanent	1,340
Special Revenue-Cemetery	Capital Projects-2012	31,103
Special Revenue-Library	Capital Projects-2012	125,620
Special Revenue-Other	Special Revenue-HUD	20,000
Special Revenue-Health	Special Revenue-HUD	 25,542
Subtotal-fund financial statements		14,760,738
Less: Fund eliminations		(8,601,151)
Add: Government wide eliminations		(3,867,936)
		\$ 2,291,651

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2013 was as follows:

# **GOVERNMENTAL ACTIVITIES**

										Amounts
		Beginning						Ending		Due Within
		Balance		Increases		Decreases		Balance		One Year
General obligation										
bonds and notes payable	\$	108,340,000	\$	30,900,000	\$	31,570,000	\$	107,670,000	\$	12,095,000
Premiums		2,773,903		1,699,741		545,201		3,928,443		
Sub-total		111,113,903		32,599,741		32,115,201	_	111,598,443	_	12,095,000
Other Liabilities										
Vested compensated absences	_	3,244,028	_	348,115	_	450,580	_	3,141,563	_	570,138
Total Governmental Activities										
Long-Term Liabilities	\$	114,357,931	\$	32,947,856	\$	32,565,781	\$	114,740,006	\$	12,665,138

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## F. LONG-TERM OBLIGATIONS (cont.)

## **BUSINESS-TYPE ACTIVITIES**

										Amounts
		Beginning						Ending	E	Due Within
		Balance	lr	ncreases		Decreases		Balance		One Year
Bonds and notes payable										
Revenue bonds	\$	116,867,608	\$	-	\$	9,626,103	\$	107,241,505	\$	9,690,459
(Discounts)/Premiums		1,911,679		_		161,674		1,750,005	_	161,674
Sub-total		118,779,287		-		9,787,777		108,991,510		9,852,133
Other Liabilities										
Vested compensated absences		986,268		131,856		53,049		1,065,075		
Total Business Type Activities	Φ.	110 705 555	•	101.050	Φ.	0.040.000	Φ.	110 050 505	Φ.	0.050.400
Long-Term Liabilities	<u>\$</u>	119,765,555	\$	131,856	\$	9,840,826	\$	110,056,585	\$	9,852,133

#### General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the City. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed five percent of the equalized value of taxable property within the City's jurisdiction. The debt limit as of December 31, 2013, was \$163,297,655. Total general obligation debt outstanding at year end was \$107,670,000.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

<u>Type/Series</u>	Date of Issue	Maturity Date	Interest Rates	Original Indebted- ness		Outstanding 2/31/2013
General Obligation Bonds						
2004	11/5/04	11/05/19	2.00-5.25%	\$	6,880,000	\$ 350,000
2005	10/15/05	12/01/19	3.50-4.00		6,980,000	1,630,000
2006	10/5/06	12/01/20	4.00-4.50		7,130,000	2,355,000
2007	11/13/07	12/01/21	4.00-5.00		7,610,000	5,485,000
2008	12/09/08	12/01/22	3.00-5.00		7,680,000	5,915,000
2011	10/25/11	10/25/25	3.50-4.00		8,080,000	8,080,000
2012	12/27/12	12/27/26	2.00-4.00		9,830,000	8,005,000
2012	7/10/12	12/10/18	0.65-1.65		3,775,000	3,695,000
2012	7/10/12	12/10/19	2.00-4.00		7,360,000	7,325,000
2013	11/06/13	12/10/27	2.00-4.00		26,450,000	26,450,000
2013	12/02/13	12/02/20	1.75-5.00		4,450,000	 4,450,000
						 73,740,000
Taxable General Obligation Bonds						
2009	12/08/09	12/01/23	1.00-5.30		7,760,000	6,365,000
2010	11/24/10	12/01/24	0.85-4.70		9,850,000	7,490,000
2011	10/25/11	10/25/20	0.55-2.55		12,925,000	11,870,000
						 25,725,000
Tax Incremental General Obligation Del	bt					
2006 (Tif #10)	10/3/06	10/3/25	4.0 - 4.75		3,970,000	3,210,000
2006 (Tif #11)	6/26/06	6/26/25	5.55 - 6.38		2,000,000	1,595,000
2010 (Tif #9)	07/27/10	12/01/21	2.00-4.00		3,895,000	 3,400,000
						 8,205,000
Total Governmental Activities - G	\$ 107,670,000					

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

Debt service requirements to maturity are as follows:

	Governmental Activities	
	General Obligation Debt	
<u>Years</u>	Principal Interest Total	
2014	\$ 12,095,000 \$ 3,670,837 \$ 15,765,83	7
2015	11,365,000 3,350,356 14,715,35	6
2016	12,240,000 3,025,969 15,265,96	9
2017	12,220,000 2,663,545 14,883,54	5
2018	12,305,000 2,281,989 14,586,98	9
2019 – 2023	37,300,000 6,179,949 43,479,94	9
2024 – 2027	<u>10,145,000</u> <u>821,918</u> <u>10,966,91</u>	8
Totals	<u>\$ 107,670,000</u> <u>\$ 21,994,563</u> <u>\$ 129,664,56</u>	3

## **Current Debt Refunding**

On November 6, 2013, the City issued \$11,040,000 in general obligation refunding bonds, with an interest rate ranging from 2.0%-4.0%, to current refund \$11,040,000 of Note Anticipation Notes dated July 9, 2013 with an interest rate of 1.6%.

On November 6, 2013, the City issued \$15,410,000 in general obligation refunding bonds, with an interest rate ranging from 2.0%-4.0%, to current refund \$16,365,000 of General Obligation Refunding Bonds dated July 15, 2003 with an interest rate from 4.0%-4.2%.

# Advanced Debt Refunding

On December 2, 2013 the City issued \$4,450,000 in general obligation refunding bonds with an average interest rate from 2-5% to advance refund \$1,830,000 of 2005 general obligation refunding bonds with an average interest rate of 4% and to advance refund the 2006 general obligation refunding bonds with an average interest rate of 4.5%. The net proceeds along with existing funds of the City were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered defeased and the liability for those bonds has been removed from the statement of net position.

The cash flow requirements on the refunded bonds prior to the advance refunding were \$5,424,025 from 2014 through 2020. The cash flow requirements on the 2013 refunding bonds are \$4,808,225 from 2013 through 2020. The advance refunding resulted in an economic loss of \$67,362.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# F. LONG-TERM OBLIGATIONS (cont.)

## Business-Type Activities Revenue Debt

#### Revenue Debt

Revenue bonds are payable only from revenues derived from the operation of the Water and Wastewater Utilities.

Revenue debt payable at December 31, 2013 consists of the following:

Type/Series	Date of	Final Maturity Date	Interest Rates	Original Indebted- ness	Balance Outstanding 12/31/13
Water Utility					
Safe Drinking Water Loan	02/10/99	05/01/18	2.64%	\$ 12,594,655	\$ 3,796,502
Safe Drinking Water Loan	12/22/04	05/01/24	2.365	16,666,035	10,615,215
Mortgage Revenue Bonds	11/01/04	09/01/24	2.50-5.00	22,140,000	1,060,000
Mortgage Revenue Bonds	04/02/07	09/01/21	4.00-4.75	18,980,000	14,895,000
Mortgage Revenue Bonds	12/08/09	09/01/29	3.0-4.5	2,760,000	2,710,000
Mortgage Revenue Bonds	06/28/11	09/01/15	2.00-3.00	1,995,000	1,010,000
Mortgage Revenue Refunding Bonds	10/25/11	09/01/31	2.00-4.50	6,500,000	6,300,000
Mortgage Revenue Refunding Bonds	07/10/12	09/01/24	2.00-4.00	14,140,000	14,040,000
Total Water Utility					54,426,717
Wastewater Utility					
Clean Water Fund Loans	03/26/97	05/01/16	3.0	1,158,993	228,842
Clean Water Fund Loans	05/27/98	05/01/18	2.64	854,147	256,892
Clean Water Fund Loans	10/29/99	05/01/19	2.64	797,249	286,652
Clean Water Fund Loans	09/27/00	05/01/20	2.97	805,113	336,605
Clean Water Fund Loans	04/10/02	05/01/21	2.75	4,073,012	1,985,411
Clean Water Fund Loans	12/22/04	05/01/21	2.86	17,943,748	9,824,681
Clean Water Fund Loans	11/27/02	05/01/22	2.87	60,724,848	35,035,899
Clean Water Fund Loans	01/23/08	05/01/27	2.48	3,481,931	2,620,021
Clean Water Fund Loans	03/24/10	05/01/29	2.20	2,579,652	2,239,785
Total Wastewater Utility					52,814,788
Total Business-Type Revenue Debt					\$ 107,241,505

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Debt service requirements to maturity are as follows:

	 Revenue Debt								
<u>Years</u>	 Principal		Interest		Total				
2014	\$ 9,690,459	\$	3,477,050	\$	13,167,509				
2015	9,985,674		3,187,635		13,173,309				
2016	10,071,012		2,888,689		12,959,701				
2017	10,325,714		2,588,088		12,913,802				
2018	10,589,300		2,283,550		12,872,850				
2019-2023	44,803,094		6,680,317		51,483,411				
2024-2028	9,887,274		1,679,407		11,566,681				
2029-2031	 1,888,978	_	256,279		2,145,257				
	\$ 107,241,505	\$	23,041,015	\$	130,282,520				

The Water Utility has pledged future customer revenues, net of specified operating expenses, to repay \$95.8 million in water system revenue bonds issued between 1999 and 2012. Proceeds from the bonds provided financing for various extension, replacement, repair and improvement projects throughout the water treatment and distribution system and acquiring equipment. The bonds are payable solely from water customer net revenues and are payable through 2031. Annual principal and interest payments on the bonds are expected to require less than 75 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$70,231,380. Principal and interest paid for the current year and total customer net revenues were \$6,492,813 and \$14,279,009, respectively.

The Wastewater Utility has pledged future customer revenues, net of specified operating expenses, to repay \$95.1 million in water system revenue bonds issued between 1994 and 2010. Proceeds from the bonds provided financing for the construction of certain projects in the wastewater treatment system. The bonds are payable solely from wastewater customer net revenues and are payable through 2029. Annual principal and interest payments on the bonds are expected to require less than 90 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$60,051,140. Principal and interest paid for the current year and total revenues were \$6,757,241 and 8,367,686, respectively.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. With the exception of the violation noted above, the Utility believes they are in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### F. LONG-TERM OBLIGATIONS (cont.)

#### Other Debt Information

Estimated payments of compensated absences and other postemployment benefits are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

A statutory mortgage lien upon the City's utility system and any additions, improvements and extensions thereto is created by Section 66.066 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The City's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

#### Defeasance of Debt

The City has defeased certain general obligation notes and bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old notes and bonds. Accordingly, the trust account assets and the liability for the defeased notes and bonds are not included in the City's financial statements. At December 31, 2013, \$21,915,000 of bonds outstanding is considered defeased. The bonds are callable on September 1, 2014, and December 1, 2014, 2015, 2016.

## G. LEASE DISCLOSURES

The Wastewater Utility leases a parcel of land from the Racine Commercial Airport Corporation. The lease, which is for 50 years expiring in 2052, is classified as an operating lease. Lease payments are the greater of \$35,000 adjusted annually for inflation or half of the property taxes levied on the Airport's real property. Rent expense for the lease was \$58,973 in 2013.

Future minimum payments for the next five years under the lease:

2014	\$	35,000
2015		35,000
2016		35,000
2017		35,000
2018		35,000
Thereafter		1,155,000
	<u>\$</u>	1,330,000

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

### H. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2013 includes the following:

## Governmental Activities

Net Investment in capital assets		
Capital assets, net of accumulated depreciation	\$	187,733,571
Less: related long-term debt outstanding		(88,253,407)
Plus: funds borrowed but not spent		9,098,972
Total Net Investment in Capital Assets	******	108,579,136
Restricted for		
Debt service		1,506,618
Permanent Funds		
Nonexpendable		1,437,233
Expendable		1,759,167
Library		281,827
HUD loan program		5,828,359
Tax increment districts		8,794,307
Intergovernmental revenue sharing		7,935,213
Police grants, federal asset forfeiture and HAZMAT		253,699
Health and other		1,592,038
Special assessment program		1,017,558
Total Restricted		30,406,019
Unrestricted (deficit)		(99,661,271)
Total Governmental Activities Net Postion	\$	39,323,884

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# H. NET POSITION/FUND BALANCES (cont.)

# Business-Type Activities

Net investment in capital assets	
Capital assets, net of accumulated depreciation	\$ 274,741,334
Less: related long-term debt outstanding	(102,150,283)
Total Net Investment in Capital Assets	172,591,051
Restricted for	
Debt service	6,634,795
Depreciation fund	800,000
DNR equipment replacement fund	3,024,927
Impact fund	141,701
Total Restricted	10,601,423
Unrestricted (deficit)	(3,304,935)
Total Business-Type Activities Net Position	\$ 179,887,539

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## H. NET POSITION/FUND BALANCES (cont.)

## Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2013 include the following:

					Nonmajor	Total	
	General		Tax Increment	Debt	Governmental	Governmental	
	Fund	HUD	Districts	Service	Funds	Funds	
Fund Balances:							
Nonspendable							
Non Current Receivables	\$4,850,536	\$ -	\$ -	\$ -	\$ -	\$ 4,850,536	
Inventories	136,426	=	-	-	-	136,426	
Prepaid Items	42,458	-	-	-	-	42,458	
Deposit in CVMIC	2,962,500	-	-		-	2,962,500	
Advances to Other Funds	181,515				2,114,232	2,295,747	
	8,173,435				2,114,232	10,287,667	
Restricted for:							
Community Development	_	3,251,234	_	_	246,635	3,497,869	
Debt Service	_		-	346,013		346,013	
Energy Rebates	-	-	_	-	28,607	28,607	
Parks Programs	-	-	-	_	38,348	38,348	
Public Safety	_	-	_	-	388,134	388,134	
Library Services	_	-	-	-	281,827	281,827	
Cemtery Donations	_	-	-	-	167,435	167,435	
Health Services	_	-	-	_	103,212	103,212	
Trusts	-	-	-	_	873,366	873,366	
Special Assessment Program	-	=	-	-	1,017,558	1,017,558	
Tax Incremental Districts	-	-	-	-	8,794,307	8,794,307	
Revenue Sharing	_	-	-	_	7,035,264	7,035,264	
Endowments			-	_	3,196,400	3,196,400	
	_	3,251,234		346,013	22,171,093	25,768,340	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# H. NET POSITION/FUND BALANCES (cont.)

# Governmental Funds (cont.)

			Tax		Nonmajor	Total	
	General		Increment	Debt	Governmental	Governmental	
	Fund	HUD	Districts	Service	Funds	Funds	
Committed to:							
Subsequent Years							
Expenditures	\$ 56,912	\$ -	\$ -	\$ -	\$ -	\$ 56,912	
Harbor Commission	-	-	-	-	65,217	65,217	
CARS 25	-	-	-	-	15,541	15,541	
Cemetery	-	-	-	-	130,798	130,798	
Private Property Maintenance	-	-	-	-	210,624	210,624	
Sanitary Sewer Maintenance	-	-	-	-	1,267,899	1,267,899	
Health Lab	-	-	-	-	162,954	162,954	
Fire Prevention	-	-	-	-	26,863	26,863	
Room Tax	-	-	-	-	64,267	64,267	
WPRA Tickets	-	-	-	-	2,635	2,635	
Racine Safe Neighborhood	-	-	-	-	8,200	8,200	
Sister Cities	-	-	-	-	2,134	2,134	
DPW Street Opening Fund	-	-	-	-	286,213	286,213	
Boat Launch	-	-	-	-	3	3	
Comm Center Concessions	-	-	-	-	12,406	12,406	
Landmark Preservation	-	-	-	-	4,990	4,990	
Open Space Park Land	-	-	-	-	18,045	18,045	
Capital projects-open contracts		_	-		9,098,972	9,098,972	
	56,912			_	11,377,761	11,434,673	
Assigned to:							
Purchase Order							
Encumbrances	45,678	-	-	-	-	45,678	
Budget Stabilization	2,625,130	-	-	-	-	2,625,130	
Economic Development		-	_	-	5,018	5,018	
	2,670,808				5,018	2,675,826	
Unassigned:	20,029,956		-	-	(968,721)	19,061,235	
Total Fund Balances	\$ 30,931,111	\$ 3,251,234	\$ -	\$ 346,013	\$ 34,699,383	\$ 69,227,741	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### I. RESTATEMENT OF NET POSITION

Net position has been restated as a result of the implementation of GASS Statement No. 65, Items Previously Reported as Assets and Liabilities, which requires debt issuance costs to be expensed in the period incurred. These costs were previously required to be capitalized. The details of this restatement are as follows:

	Governmental			Business-type
	Activities	Water Utility	Sewer Utility	Activities
Net Position - December 31, 2012				
(as reported)	\$51,120,011	\$86,336,395	\$32,143,116	\$ 171,017,755
Less:				
Unamortized debt discounts	(835, 314)	_	-	-
Unamortized debt issuance costs	(600, 186)	(668,920)	(45,539)	(714,459)
Net Position - December 31, 2012				
(as restated)	\$49,684,511	\$85,667,475	\$32,097,577	\$ 170,303,296

#### J. COMPONENT UNITS

This report contains the Downtown Racine Business Improvement District #1 (BID) and the Racine Redevelopment Authority, which are included as component units. Financial information is presented as a discrete column in the statement of Net Position and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

#### CITY OF RACINE REDEVELOPMENT AUTHORITY

### a. Basis of Accounting/Measurement Focus

The Redevelopment Authority follows the modified accrual basis of accounting and the flow of current financial resources measurement focus.

#### b. Transactions with the Primary Government

At December 31, 2013, the Redevelopment Authority has advances from the City in the amount of \$930,832. There has been no amortization schedule established.

## c. Assets Held for Resale

The Authority obtains land and buildings to redevelop and resale. All assets are recorded at estimated fair market value. Donated assets are recorded at fair market value at the date of donation. The Authority's assets are being held for resale and are therefore not depreciable.

At December 31, 2013 the Authority had assets held for resale of \$1,418,131.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

## I. COMPONENT UNITS (cont.)

### DOWNTOWN RACINE BUSINESS IMPROVEMENT DISTRICT #1 (BID)

## a. Basis of Accounting/Measurement Focus

The BID follows the modified accrual basis of accounting and the flow of current financial resources measurement focus.

### b. Transactions with the Primary Government

At December 31, 2013, the BID has a receivable of \$206,800 from the City's tax collection fund for the entire subsequent year's annual assessment.

### c. Cash and Investments

At December 31, 2013, the carrying value and bank balance of the BID's deposits are \$7,247 and \$9,654, respectively. Of that balance all was covered by federal depository insurance.

## d. Capital Assets

The BID's capital assets are defined as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized. Equipment is depreciated using the straight-line method over five to ten years.

At December 31, 2013, the District had capital assets with a cost of \$10,026 and accumulated depreciation of \$1,170. The District's net book value of capital assets was \$8,856. The current year additions were \$10,026.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM

All eligible City employees participate in the Wisconsin Retirement System (System), a cost-sharing multiple-employer defined benefit public employee retirement system (PERS). All employees initially employed by a participating WRS employer prior to July 1, 2011, expected to work at least 600 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. Employees hired to work nine or ten months per year, but expected to return year after year are considered to have met the one year requirement

All eligible city employees participate in the Wisconsin Retirement System (WRS), a cost-sharing, multiple-employer, defined benefit, public employee retirement system. All employees, initially employed by a participating WRS employer prior to July 1, 2011, expected to work over 600 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

Effective the first day of the first pay period on or after June 29, 2011 the employee required contribution was change to one-half of the actuarially determined contribution rate for General category employees, and Executives and Elected Officials. Required contributions for protective employees are the same as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement. Contribution rates for December 31, 2013 are:

	Employee	<u>Employer</u>
General	6.65%	6.65%
Executives and Elected Officials	7.00%	7.00%
Protective with Social Security	6.65%	9.75%
Protective without Social Security	6.65%	12.35%

The payroll for City employees covered by the system for the year ended December 31, 2013 was \$47,915,532; the employer's total payroll was \$50,538,153. The total required contribution for the year ended December 31, 2013 was \$8,977,041 or 18.74 percent of covered payroll which consisted of \$8,029,078 or 16.8% of covered payroll from the employer and \$947,963 or 1.98% from the employees. Total contributions for the years ending December 31, 2012 and 2011 were \$8,425,710 and \$8,452,786 respectively.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees, with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the employee's three highest years earnings. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION** (cont.)

# A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

employed on or after April 24,1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and between April 24, 1998 and prior to July 1, 2011 are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

The WRS also provides death and disability benefits for employees. Eligibility for and the amount of all benefits is determined under Chapter 40 of Wisconsin Statutes. The WRS issues an annual financial report which may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931. There was no pension related debt outstanding as of December 31, 2013.

#### B. RACINE TRANSIT SYSTEM PENSION PLAN

The Transit System's union employees participate in a cost-sharing, multiple-employer defined benefit plan. The Plan provides for retirement and related benefits for eligible employees of contributing employers that are signatory to collective bargaining agreements with local unions accepted by the Trustees of the Fund.

The Transit System makes contributions to the Fund, on behalf of their employee participants, at rates specified in their collective bargaining agreement. Contributions to the plan were \$743,886, \$721,808, and \$716,997, for the years ended December 31, 2013, 2012, and 2011 respectively. The following table shows the rate charged per week for each contract year:

Contract Period	Rate per week
July 1, 2013 – June 30, 2014	193
July 1, 2012 – June 30, 2013	182
July 1, 2011 – June 30, 2012	169
July 1, 2010 – June 30, 2011	156

The Plan provides several pension benefits. Benefit levels are generally based on the participant's contribution levels, length of vested service and age. Generally, at least 10 years of service are required to be eligible for any benefit level. The Plan's principal benefit has been a "20-Year Service Pension", which is available to participants who attain age 57 and have twenty years of service credits. Greater benefits apply to participants who accumulate 25, 30 or 35 years of contributory credit.

Under certain conditions, partial pensions are available at reduced amounts where participation has been divided between the Plan and other pension plans that have reciprocal agreements with the Fund. The Plan also provides for a monthly disability benefit, a lump-sum disability benefit and various death benefits.

The amount shown as the "pension benefit obligation" below, is a standardized disclosure measure of the present value of pension benefits, estimated to be payable in the future as a result of employee service to date and applying other significant assumptions regarding mortality rates, age of retirement, and rates of termination for reasons other than death or retirement. The measure is intended to help users assess the funding status of the Plan on a going-concern basis, and to assess progress made in accumulating sufficient assets to pay benefits when due. The Plan does not make separate measurements of assets and pension benefit obligations for separate employers.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### **NOTE V – OTHER INFORMATION** (cont.)

## B. RACINE TRANSIT SYSTEM PENSION PLAN (cont.)

#### FUNDED PERCENTAGE

The funded percentage of a plan is a measure of how well that plan is funded. This percentage is obtained by dividing the Plan's assets by its liabilities on the valuation date for the plan year. In general, the higher the percentage, the better funded the plan. The Plan's funded percentage for the Plan Year and 2 preceding plan years is set forth in the chart below, along with a statement of the value of the Plan's assets and liabilities for the same period.

	2013	2012	2011
Valuation Date	January 1, 2013	January 1, 2012	January 1, 2011
Funded Percentage	47.6%	53.9%	58.9%
Value of Assets	\$16,795,637,412	\$18,829,345,753	\$21,001,737,506
Value of Liabilities	\$35,312,128,471	\$34,914,643,948	\$35,662,837,013

#### FAIR MARKET VALUE OF ASSETS

Asset values in the chart above are actuarial values, not market values. Market values tend to show a clearer picture of a plan's funded status as of a given point in time. However, because market values can fluctuate daily based on factors in the marketplace, such as changes in the stock market, pension law allows plans to use actuarial values for funding purposes. While actuarial values fluctuate less than market values, they are estimates. Below are the fair market values (FMVs) of the Plan's assets for each respective year:

	2013		2011		
FMV of Plan Assets	\$18,740,758,554	\$17,649,875,398	\$19,843,959,356		

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION** (cont.)

#### C. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The City is self-insured for medical coverage and workers compensation at December 31, 2013. The City purchases general and automobile liability insurance from the Cities and Villages Mutual Insurance Company. The City purchases commercial insurance for property and casualty claims. There have been no significant reductions in insurance coverage for any risk of loss in the past year and settled claims have not exceeded the commercial coverage in any of the past three fiscal years.

#### Self Insurance

For health care claims, the City has purchased commercial insurance for claims in excess of \$220,000 per member incurred in the calendar year. Settled claims have not exceeded the commercial coverage in any of the past three years.

For workers compensation claims, the uninsured risk of loss is \$350,000 per incident for a policy year. The City has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

All funds of the City participate in the risk management program. Amounts payable to the general fund are based on actuarial estimates of the amounts necessary to pay prior and current year claims.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported.

#### Claims Liability

		Current	Prior Year
Unpaid claims – Beginning of Year Current year claims and changes in estimates Claim payments	\$	14,878,286	\$ 1,427,877 17,756,441 (17,702,809)
Unpaid Claims – End of Year	<u>\$</u>	1,284,013	\$ 1,481,509

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION (cont.)**

C. RISK MANAGEMENT (cont.)

Public Entity Risk Pool

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous cities and villages as members.

The CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC.

The CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities.

Member equity ownership attributable to the WMIC bonds (\$25 million) is based on the amount of the bond the member delivered in proportion to the bonds delivered by all members. The City's percentage participation in WMIC and CVMIC at December 31, 2013 was 11.85% or \$2,962,500. This amount has been recorded as a deposit in CVMIC in the City's general fund.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The City does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC are available from: Cities and Village Mutual Insurance Company, 1250 South Sunnyslope Road, Suite 105, Brookfield, WI 53005.

The City pays an annual premium to the mutual for its general liability insurance, which provides coverage up to \$10,000,000 per occurrence, less the City's retained liability. The City's retained liability is limited to \$225,000 per occurrence and an annual aggregate limit of \$750,000. An actuarially determined estimate has been recorded for this liability, as well as for claims incurred but not reported at December 31, 2013. A total liability of approximately \$1,700,218 at December 31, 2013 was recorded as claims payable in the governmental activities column of government-wide statement of Net Position. Changes in the fund's claims loss liability follow:

	Beginning Balance		Claims Paid/ Settled	Ending Balance	
2013	\$ 1,813,818	\$ 1,321,931	\$1,435,531	\$ 1,700,218	
2012	2,032,182	1,230,595	1,448,959	1,813,818	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION** (cont.)

## C. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

## Transit Mutual Insurance Corporation of Wisconsin (TMI)

The Transit Mutual Insurance Corporation of Wisconsin is a joint venture of Wisconsin municipalities which have joined together for the managing and funding of the first party property losses and third party liability claims of its member municipalities mass transit funds.

In 2013, TMI issued a Motor Vehicle Insurance Policy to its members with the following available coverages:

Liability	\$250,000 per person, \$7,000,000 per accident, 0 deductible
Uninsured Motorists	\$ 25,000 per person, \$50,000 per accident, 0 deductible
Physical damage	Collision and Comprehensive - "Agreed value, or Cost of Repairs, whichever
	is less, minus \$ 500 flat deductible per accident for all private passenger &
	service units, \$1000 flat deductible per accident for all bus units

TMI retains \$2,000,000 per occurrence (accident) of the liability limits and cedes \$5,000,000 to General Reinsurance Corporation. TMI retains \$500,000 per occurrence (accident) of the physical damage limits and cedes the balance up to \$9,500,000 to General Reinsurance Corp.

Management consists of a board of directors comprised of one representative for each member. The municipality does not exercise any control over the activities of the agency beyond its representation on the board of directors.

Initial contributions are determined in advance of each membership year. The board of directors may require that supplemental contributions be made by members to ensure adequate funds are available to meet the obligations applicable to the membership year. Members have a contractual obligation to fund any deficit attributable to a membership year during which they were a member. The city's share of this joint venture is 7.33% for general liability and 13.25% for physical damage liability. A list of the other members is in the TMI report, which can be obtained directly from TMIC's offices.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### **NOTE V – OTHER INFORMATION (cont.)**

#### D. COMMITMENTS AND CONTINGENCIES

Claims and judgments are as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. Refer to Note V. D. on commitments and contingencies

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City Attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The City borrowed for the purpose of making various capital improvements. These monies as well as other revenue sources are reflected in the capital projects funds. Work that has been completed but not yet paid for (including contract retainages) is reflected as accounts payable and expenditures. The balance of contract amounts plus open purchase orders is \$3,651,713.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

**NOTE V – OTHER INFORMATION** (cont.)

## E. OTHER POSTEMPLOYMENT BENEFITS

The City provides post employment health care and life benefits to retired employees and their dependents. The benefits can vary, depending upon the age and years of service of the retiree. Depending on the union contract, the City pays 100 percent of the health care costs for employees who retire with a combination of age and years of service between 75 and 80 years. The City also pays 100 percent of the Medicare premiums for those individuals. Life insurance premiums are paid to age 65 for those individuals who retire prior to age 65 and qualify as defined above. Required contributions range from 0%-5% based on labor negotiations and retirement date.

The City of Racine administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides health insurance benefits for eligible retirees and their spouses through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established through collective bargaining agreements, personnel policy guidelines, or past practice and state that eligible retirees and their spouses receive lifetime healthcare insurance at established contribution rates. The Retiree Health Plan does not issue a publicly available financial report

Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the City and the union. The City makes the same monthly health insurance contribution on behalf of the retiree as it makes on behalf of all other active employees during that year. The amount of the City's contribution ranges from 95-100% based on the employee's year of retirement and bargaining unit. For fiscal year 2013, the City contributed \$9,854,222 to the plan. Eligible plan member contributions vary based on the specific collective bargaining agreement. Plan member contributions range from 0-5% of their premium costs. For fiscal year 2013, total retiree member contributions were \$284,541.

The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to plan, and changes in the City's net OPEB obligation:

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

# NOTE V - OTHER INFORMATION (cont.)

# E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

	Governmental		Governmental Business		
	<u>Activites</u>		Type Activities		<u>Total</u>
Annual required contribution	\$	26,539,004	\$	3,658,024	\$ 30,197,028
Interest on net OPEB obligation		3,009,024		464,613	3,473,637
Adjustment to annual required contribution		(4,146,456)		(1,588,884)	 (5,735,340)
Annual OPEB Cost		25,401,572		2,533,753	27,935,325
Contribution made		(8,370,519)		(1,483,703)	 (9,854,222)
Increase in net OPEB obligation		17,031,053		1,050,050	18,081,103
Net OPEB obligation beginning of year		99,479,051		16,308,860	 115,787,911
Net OPEB obligation end of year	\$	116,510,104	\$	17,358,910	\$ 133,869,014

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2013 and the two preceding years is as follows:

Fiscal Year Ended	<u>Cost</u>	Contributed	<b>Obligation</b>
Governmental Activities			
12/31/11	\$ 24,102,664	29.67%	\$ 80,993,271
12/31/12	25,092,920	26.33%	99,479,051
12/31/13	25,401,572	32.95%	116,510,104
Business Type Activities			
12/31/11	\$ 3,885,608	23.86%	\$ 13,414,555
12/31/12	3,724,292	22.29%	16,308,860
12/31/13	2,533,753	58.56%	17,358,910

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

**NOTE V – OTHER INFORMATION** (cont.)

# E. OTHER POSTEMPLOYMENT BENEFITS (cont.)

The funded status of the plan as of December 31, 2013, the most recent actuarial valuation date of March 2014, was as follows:

	Governmental		Business		
		<u>Activites</u>	<u>T</u> y	pe Activities	<u>Total</u>
Actuarial accrued liability (AAL)	\$	354,382,567	\$	52,193,124	\$ 406,575,691
Actuarial value of plan assets				<u>-</u>	_
Unfunded Actuarial Accrued Liability (UAAL)	\$	354,382,567	\$	52,193,124	\$ 406,575,691
Funded Ratio		_		-	-
Covered Payroll	\$	41,480,318	\$	6,524,088	\$ 48,004,406
UAAL as percentage of covered payroll		854.34%		800.01%	846.95%

Actuarial valuations of an ongoing plan involve estimates for the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan is understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December, 2013 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 3% investment rate of return and an annual healthcare cost trend rate of 5.9% initially, reduced by decrements to an ultimate rate of 4.40% after 2050. Retiree Health Plan's unfunded actuarial accrued liability is being amortized over 30 years from establishment.

#### F. ECONOMIC DEPENDENCY

One major customer accounted for 14.9% of Water Utility gross sales aggregating \$2,881,501 and 17.1% of gross sales aggregating \$3,599,701 in 2013 and 2012, respectively.

Two major customers accounted for 25.2% and 18.1% of Wastewater Utility gross sales aggregating \$5,596,825 in 2013. Total accounts receivable from these customers totaled \$954,644 at December 31, 2013.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### **NOTE V – OTHER INFORMATION** (cont.)

#### G. INTERMUNICIPAL AGREEMENT

On April 25, 2002, the City of Racine, its Wastewater Commission, the Village of Mt. Pleasant and its Wastewater Utility, and the Village of Caledonia and its Wastewater Utility entered into an area-wide sewer service, revenue sharing, cooperation and settlement agreement. The Village of Sturtevant and North Park Utility also signed the Agreement in early May, 2002. This agreement will result in expansion of the City's wastewater plant to provide sewer service to serve new growth in the outlying communities, out to and two miles beyond I-94. Financing of the project is divided into deficiency work and new growth work. The costs of deficiency work will be shared among the communities through sewer rates, and the costs of new growth work will be paid based on capacity allocations as requested and agreed on by each party. As a result, City residents will pay for only a small portion of the new growth work while those communities that will receive growth will pay the vast majority of the new growth work. In addition, revenue sharing included as part of the agreement will provide an income stream to the City for a period of 30 years. It is based on a formula incorporating equalized value, population and municipal budgets. The City will receive approximately \$74,000,000 from the outlying communities over the period of 30 years, based on growth projections.

In addition, the parties agreed to a transfer of Wastewater Utility reserve funds to the City, to compensate the City for provision of library, zoo and museum services that also benefit the outlying communities. The transfer amount will be approximately \$1,000,000 per year. It is anticipated that utility reserves can support these payments for a period of at least 23 years. Transfers from the Wastewater Utility to the City were \$906,287 for the year ended December 31, 2013.

The agreement is for a period of 50 years and provides conditions for adding new territory and parties. For any such addition, the revenue sharing period would start fresh and continue for a full 30 year term. This agreement will result in enhanced cooperation among municipalities in this area and should provide a solid base for growth that will result in benefits to all parties.

Interest payments under the agreement are recorded as revenue when due. Principal payments are recorded as reduction of the accounts receivable. The deferred revenue will be amortized on a straight line basis over the term of the agreement. The capacity revenue recognized was \$1,130,526 for the year ended December 31, 2013.

#### H. INTERGOVERNMENTAL RETAIL WATER SERVICE AGREEMENT

The Racine Water Utility entered into an intergovernmental retail water service agreement with the Village of Mount Pleasant and the Village of Sturtevant. The agreement was reached to provide an equitable allocation of the cost expansion of existing and future water service facilities, which are necessary to continue providing high quality reliable water service, and allow for future growth needs. Projects designed to serve future growth funded through the water rates, contract connection charges and contract front foot charges for new mains installed in the City and Villages that will directly and substantially serve future growth and development. Costs to remedy existing deficiencies in the water system may be recovered through the water sales.In 2013 the Water Utility entered into an intergovernmental wholesale water service agreement with the Village of Caledonia. The Village of Caledonia opted to prepay its residents portion of these charges in two installments, one in 2013 and one in 2014.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

### **NOTE V – OTHER INFORMATION (cont.)**

### H. INTERGOVERNMENTAL RETAIL WATER SERVICE AGREEMENT (cont.)

The residential equivalent connection (REC) fees are deposited in an interest bearing segregated account and are restricted to pay future growth costs. REC fees are recorded as revenue when received. The REC fees balance as of December 31, 2013 was \$141,701.

#### I. INFILTRATION/INFLOW REMOVAL AGREEMENT

In 1994, the Wastewater Utility entered into an agreement with the City of Racine to periodically replace the manholes and upgrade other structures to promote infiltration/inflow removal in the City of Racine. As part of the agreement, the Utility paid the construction cost for the manhole replacement and upgrades and was allowed to place a special charge on the bills of the City residents to recover its costs. At December 31, 2013, the Wastewater Utility had unrecovered cost of \$1,202,034 which was reported as due from the City of Racine.

#### J. MUNICIPAL REVENUE OBLIGATIONS

In 2006, the city issued a municipal revenue obligation as part of a development agreement. The amount of the obligation is \$1,888,000, and is payable to the developer solely from tax increments collected from a specific development in Tax Incremental District No.13.

The obligation has no established repayment terms. The obligation bears interest at 6.5% and matures on October 1, 2030. In no case, shall the term of this obligation and the city's obligation to make payments, extend beyond the statutory expiration of Tax Incremental District No.13, nor shall the amount of principal to be paid under the obligation exceed \$1,888,000.

The obligation does not constitute a charge upon any funds of the city. In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the city. Since the amount of future payments is contingent on the collection of future tax increments, the obligation is not reported as a liability in the accompanying financial statements. The balance of the commitment outstanding at year end is \$1,619,333.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2013

## **NOTE V – OTHER INFORMATION** (cont.)

# K. Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 67, Financial Reporting for Pension Plans an amendment of GASB Statement No. 25
- Statement No. 68, Accounting and Financial Reporting for Pensions an amendment of GASB Statement No. 27
- Statement No. 69, Government Combinations and Disposals of Government Operations
- Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees

When they become effective, application of these standards may restate portions of these financial statements.

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## SCHEDULE OF FUNDING PROGRESS OF OTHER POSTEMPLOYMENT BENEFITS

For the Year Ended December 31, 2013

	Actuarial Valuation Date	Actuarial Value of Assets (a)	 (AAL) Accrued Actuarial Liability (b)	 (UAAL) Unfunded AAL (b-a)	unded Ratio (a/b)	No.	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
GOVERNMENTAL ACTIVITIES								
	1/1/2009	\$ -	\$ 276,057,275	\$ 276,057,275	\$ 	\$	43,379,433	636.38%
	1/1/2011	-	302,383,821	302,383,821	-		43,243,513	699.26%
	1/1/2013	-	354,382,567	354,382,567	-		41,480,318	854.34%
BUSINESS TYPE ACTIVITIES								
	1/1/2009	-	44,299,852	44,299,852	-		6,798,252	651.64%
	1/1/2011	**	48,527,170	48,527,170	•		6,860,758	707.31%
	1/1/2013	-	52,193,124	52,193,124	•••		6,524,088	800.01%

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

Nonmajor Governmental Funds

	Special Revenue Funds										
			0,000.0								
	Police Grants	Polic	ce Grants		Harbor						
	Beat Patrol		COPS	Library	Commission	HAZMAT					
ASSETS											
Cash and investments	\$ -	\$	33,055	\$ 351,633	\$ 74,363	\$ 113,519					
Receivables											
Property taxes	86,590		-	1,812,543	-	-					
Special assessment - tax roll Special assessment	-		-	-	-	-					
Accounts	<u>-</u>		-	-	2,133	26,540					
Loans and notes	_		-	_	2,100	20,040					
Due from other funds	_		_	189	-	-					
Due from other governments	-		-	-	-	-					
Assets held for resale	-			-	-	-					
Advances to component unit	-		-	-	_	-					
Advances to other funds	_		_	-	-	-					
TOTAL ASSETS	\$ 86,590	\$	33,055	\$ 2,164,365	\$ 76,496	\$ 140,059					
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities Accounts payable	\$ -	\$		\$ 19.002	\$ 1,138	\$ 5,339					
Accrued liabilities	φ - -	ψ	-	50,993	10,141	ψ 0,009 -					
Notes payable	-		_	-	-	-					
Due to other funds	-		-		-	-					
Advances from other funds	_		-	-	-	-					
Total Liabilities	*		-	69,995	11,279	5,339					
Deferred Inflows of Resources											
Unearned revenues Unearned property tax revenue	86,590		_	1,812,543	-	-					
Total Deferred Inflows of Resources	86,590			1,812,543							
Total Deferred filliows of Nesources			<u>_</u>	1,012,040							
Fund Balances (Deficits) Nonspendable	_		_	_	_	_					
Restricted	- -		33,055	281,827	_	134,720					
Committed	-		-	-	65,217	-					
Assigned	-		-	-	,	-					
Unassigned (deficits)	-		-	-	-	-					
Total Fund Balances (deficits)	· · · · · · · · · · · · · · · · · · ·		33,055	281,827	65,217	134,720					
TOTAL LIABILITIES, DEFERRED											
INFLOW OF RESOURCES, AND FUND BALANCES	\$ 86,590	\$	33,055	\$ 2,164,365	\$ 76,496	\$ 140,059					

Nonmajor Governmental Funds

				ecial Revenue	runas			
						Sanitary		
		Municipal	Federal Asset		Private Property	Sewer	Health	Special
Recycling	<u>CAR 25</u>	Court	Forfieture	Cemetery	<u>Maintenance</u>	Maintenance	<u>Lab</u>	Assessment
\$ 23,349	\$ -	\$ 5,172	\$ 91,331	\$ 134,238	\$ 133,806	\$ 1,736,669	\$ 164,304	\$ 1,174,42
1,127,320	_	71,561	-	362,752	-	1,709,141	165,238	
-	-		•	-	-	· -	-	558,81
-	-	-	-	-	-	-	<del>-</del>	1,797,51
-	21,191	-	-	~	79,928	-	1,804	
-	-	-	-	-	-	-	-	
_	-	-		-	-	-	-	
_	_	-	_	_		_	_	
-	-	-	-	-	-	-	-	
		-		_		-		
\$ 1,150,669	\$ 21,191	<u>\$ 76,733</u>	\$ 91,331	\$ 496,990	\$ 213,734	\$3,445,810	\$ 331,346	\$ 3,530,750
\$ 40,322 4,684	\$ 145	\$ 23 5.149	\$ 5,407	\$ 744 2,696	\$ 1,894 1,216	\$ 466,554 2,216	\$ 722 2,432	\$ 6 156,80
4,004	-	5,149	_	2,090	1,210	2,210	2,432	156,604
-	5,505	-	-	-	-	_	-	
45,006	5,650	5,172	5,407	3,440	3,110	468,770	3,154	156,86
- 1,127,320		- 71,561	-	- 362,752		- 1,709,141	- 165,238	1,797,519 558,816
1,127,320	-	71,561	-	362,752	-	1,709,141	165,238	2,356,33
-	<del>-</del>	-	- 85,924	-	-	-	-	1,017,55
-	15,541	_	-	130,798	210,624	1,267,899	162,954	1,017,33
-	-	-	-	-	,	-,,	-	
(21,657)								
(21,657)	15,541		85,924	130,798	210,624	1,267,899	162,954	1,017,55
1,150,669	\$ 21,191	\$ 76,733	\$ 91,331	\$ 496,990	\$ 213,734	\$3,445,810	\$ 331,346	\$ 3,530,75

Nonmajor Governmental Funds

	 	***************************************	Specia	ıl Re	evenue Fur	nds				
	Other Cemetery	P	Other ublic Safety		Trusts		Economic evelopment		Other	<u>Health</u>
ASSETS										
Cash and investments	\$ 167,435	\$	149,153	\$	873,706	\$	5,018	\$	763,167	\$235,984
Receivables Property taxes	_		17,026		_		_		-	_
Special assessment - tax roll	-		- 17,020		_		_		_	_
Special assessment	-		-		_		-		-	-
Accounts	-		-		-		-		45,135	41,221
Loans and notes	-		-		-		-		179,388	-
Due from other funds	-		100.700		-		-		1,575	- 224,407
Due from other governments Assets held for resale	-		108,726		_		_		56,877	224,407
Advances to component unit	-		-		_		590,000		_	_
Advances to other funds	-					_			_	_
TOTAL ASSETS	\$ 167,435	\$	274,905	\$	873,706	\$	595,018	\$ 1	1,046,142	\$501,612
Liabilities Accounts payable Accrued liabilities Notes payable Due to other funds Advances from other funds	\$ - - - -	\$	49,032 - - - 44,694	\$	340	\$	- - -	\$	49,801 22,887 - 56,533	\$ 71,903 1,715 - 214,501
Total Liabilities	 -	_	93,726		340	_	_		129,221	288,119
Deferred Inflows of Resources Deferred revenues	-		2,855		-		_		201,388	113,331
Deferred property tax revenue	 -		17,026	_	_	_				
Total Deferred Inflows of Resources	 		19,881			_		Man	201,388	113,331
Fund Balances (Deficits)  Nonspendable  Restricted	- 167,435		- 134,435		- 873,366		590,000 -		316,640	100,162
Committed	-		26,863		-		-		398,893	-
Assigned	-				-		5,018		-	-
Unassigned (deficits)	 	-				_				
Total Fund Balances (Deficits)	 167,435		161,298		873,366		595,018		715,533	100,162
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES,										
AND FUND BALANCES	\$ 167,435	\$	274,905	\$	873,706	\$	595,018	\$ 1	1,046,142	\$501,612

Nonmajor Governmental Funds

	Tax							
lr	ncremental	City						
11	Districts	Projects	2011			2012		2013
	Diotrioto	110,000				2012		2010
\$	9,157,812	\$ 380,317	\$	-	\$	400,966	\$	9,929,883
	1,341,727	-		-		-		-
	-	-		-		-		-
	-	-		-		-		-
	-	-		-		-		-
	-	- 1,011,157		-		-		-
	17,553	1,498,257		-		_		_
	385,000	-		_		-		_
	-	120,000		-		-		-
-,		504,283				-		-
\$	10,902,092	\$3,514,014	\$	_	\$	400,966	\$_	9,929,883
\$	86,377 564 - - 679,117	\$ 588,248 - - 3,123,200 	\$	-	\$	223,773	\$	1,008,104 - - - -
	766,058 - 1,341,727 1,341,727	3,711,448		-		223,773		1,008,104
	- 8,794,307	624,283		-		-		-
		-		-		177,193		8,921,779
	-	(004 7747)		-		-		-
	0.704.00=	(821,717)		<u> </u>		-		
_	8,794,307	(197,434)			_	177,193		8,921,779
\$	10,902,092	\$3,514,014	\$	_	\$	400,966	\$	9,929,883

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Nonmajor Governmental Funds

			Ca	pital Projects F	unc	ds	Permanent Fund		Total
				ergovernmental					Nonmajor
	Ass	sessment		Revenue		Equipment	Endowment	G	overnmental
		Projects		Sharing		Replacement	Fund		Funds
ASSETS		<u>.</u>		<u> </u>					
Cash and investments	\$	167,958	\$	7,132,005	\$	-	\$3,197,150	\$	36,596,418
Receivables		,					, ,		, ,
Property taxes		-		-		-	-		6,693,898
Special assessment - tax roll		-		-		-	-		558,816
Special assessment		-		-		-	-		1,797,515
Accounts		-		-		-	-		217,952
Loans and notes		-		200,000		-	-		379,388
Due from other funds		-		-		-	~		1,012,921
Due from other governments		-		-		-	-		1,905,820
Assets held for resale		-		-		-	-		385,000
Advances to component unit		-		220,832		-	-		930,832
Advances to other funds			_	679,117					1,183,400
TOTAL ASSETS	\$	167,958	<u>\$</u>	8,231,954	\$		\$3,197,150	\$	51,661,960
LIABILITIES AND FUND BALANCES									
Liabilities	•	000 004	•	70 540	_	0.504		•	0.004.505
Accounts payable	\$	289,804	\$	78,549	\$	3,501	\$ 750	\$	2,991,535
Accrued liabilities		-		18,192		-	-		279,689
Notes payable		-		-		-	-		- 0 444 400
Due to other funds		-		-		_	-		3,444,433
Advances from other funds		<del></del>	_						679,117
Total Liabilities		289,804	_	96,741		3,501	750	_	7,394,774
Deferred Inflows of Resources									
Deferred revenues		-		200,000		-	-		2,315,089
Deferred property tax revenue	,		_					_	7,252,714
Total Deferred Inflows of Resources			_	200,000	•				9,567,803
Fund Balances (Deficits)									
Nonspendable		-		899,949		-	-		2,114,232
Restricted		-		7,035,264		-	3,196,400		22,171,093
Committed		-		-		•	-		11,377,761
Assigned		-		-		-	-		5,018
Unassigned (deficits)		(121,846)		-	_	(3,501)	-	_	(968,721)
Total Fund Balances (Deficits)		(121,846)	_	7,935,213		(3,501)	3,196,400	_	34,699,383
TOTAL LIABILITIES, DEFERRED	)								
INFLOW OF RESOURCES,									
AND FUND BALANCES	\$	167,958	\$	8,231,954	\$	-	\$3,197,150	\$	51,661,960

Nonmajor Governmental Funds

		·		Spec	cial Revenue F	unds	
		ice Grants eat Patrol	Pol	lice Grants COPS	Library	Harbor Commission	HAZMAT
REVENUES							
Taxes	\$	68,314	\$	77,392	\$ 1,802,431	\$ -	\$ -
Special charges and assessments		-		-	<u></u>	-	-
Intergovernmental		121,434		23,146	1,417,309	1,673	49,095
Fines and Forfietures		-		-	-	-	-
Investment income (loss)		-		-	8,562	-	(5,047)
Charges for services		-		-	92,285	41,902	-
Donations		-		-	-	-	-
Miscellaneous						-	
Total Revenues		189,748		100,538	3,320,587	43,575	44,048
EXPENDITURES							
Current							
Community development		_			-	-	-
Health		-		-	-		-
Education and recreation		-		-	3,250,303	7,827	-
Public works		-		_	-		-
Public safety		189,748		300,241	-	-	129,724
Debt Service - interest and fiscal charges		-		-	-	-	-
Capital outlay		-		-	119,860	47,773	
Total Expenditures		189,748		300,241	3,370,163	55,600	129,724
Excess (deficiency) of revenues							
over expenditures		_		(199,703)	(49,576)	(12,025)	(85,676)
over experimitates				(199,703)	(49,570)	(12,023)	(00,070)
OTHER FINANCING SOURCES (USES)							
Long-term debt issued		-		-	-	-	-
Premium on long-term debt		-		-	-	-	-
Transfers in				-	125,620	-	-
Transfers out		_		-		_	_
Total Other Financing Sources (Uses)					125,620	*	**
Net Change in Fund Balances				(199,703)	76,044	(12,025)	(85,676)
FUND BALANCES (DEFICIT) - Beginning of Year	Adamanta	_		232,758	205,783	77,242	220,396
FUND BALANCES (DEFICIT) - END OF YEAR	\$	-	\$	33,055	\$ 281,827	\$ 65,217	\$ 134,720

Nonmajor Governmental Funds

·			S	pecia	l Revenue	Funds				
Recycling	CAR 25	Municipal Court	Federal Asset Forfieture	Ce	emetery	Private Property Maintenance	Sanitary Sewer Maintenance		Health Lab	Special Assessments
\$ 518,217	\$ -	\$ 56,786	\$ -	\$	354,383	\$ -	\$ -	\$	165,240	\$ -
- 316,580	-	-	-		-	-	-		-	758,363 -
-	-	-	125,267		=	-	-		-	
-	-	-	(2,932)		(9,767)	-	(73,213)		-	(78,120
709,545	86,909	209,890	-		245,885	272,888	1,700,068		58,906	•
-	-	-	-		-	- -	-		-	-
1,544,342	86,909	266,676	122,335		590,501	272,888	1,626,855		224,146	680,243
-	-	-	-		-	-	-		-	
-	105,976	-	-		- 584,618	<del>-</del>	-		-	•
1,525,831	105,976	-	<del>-</del>		-	234,723	426,375		141,403	
-	-	286,635	57,083		-	-	-		-	
<del>-</del>	-	-	<u>-</u>		-	-	-		-	•
8,419			57,944		31,103		886,641	_		
1,534,250	105,976	286,635	115,027		615,721	234,723	1,313,016	_	141,403	
10,092	(19,067)	(19,959)	7,308		(25,220)	38,165	313,839		82,743	680,243
_	-	-	-		-	-	-		-	
-	-	-	-		-	-	-		-	
8,419	-	13,604	-		32,443	-	-		-	(1,393,985
8,419		13,604			32,443					(1,393,985
0,419		13,004			02,440			_		(1,030,300
18,511	(19,067)	(6,355)	7,308		7,223	38,165	313,839		82,743	(713,742
(40,168)	34,608	6,355	78,616		123,575	172,459	954,060	_	80,211	1,731,300
\$ (21,657)	\$ 15,541	\$ -	\$ 85,924	\$	130,798	\$ 210,624	\$ 1,267,899	\$	162,954	\$ 1,017,558

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Nonmajor Governmental Funds

					Sp	oecial Reve	nue	Funds	 	
		Other emetery	Pul	Other blic Safety		Trusts		conomic velopment	Other	Health
REVENUES										
Taxes	\$	-	\$	16,984	\$	_	\$	-	\$ 213,157	\$ -
Special charges and assessments Intergovernmental		-		- 463,030		-		-	- 110,436	- 851,738
Fines and Forfietures		-		-		-		-	-	•
Investment income (loss)		(4,967)		-		92,375		(166)	(269)	-
Charges for services		49,195		-		-		-	166,908	170,177
Donations		-		114,041		91,107		-	126,666	158,752
Miscellaneous							_	-	 42,441	
Total Revenues	***	44,228		594,055		183,482		(166)	 659,339	1,180,667
EXPENDITURES										
Current										
Community development		-		_		-		-	439,560	-
Health		-		-		-			262	1,175,657
Education and recreation		16,503		-		62,398		-	178,731	27,804
Public works		-		-		-		-	958	-
Public safety		-		414,456		337		-	-	-
Debt Service - interest and fiscal charges		-		-		-		-	-	-
Capital outlay				172,383		-		_	 -	
Total Expenditures		16,503	****	586,839		62,735			 619,511	1,203,461
Excess (deficiency) of revenues										
over expenditures		27,725		7,216	_	120,747		(166)	 39,828	(22,794)
OTHER FINANCING SOURCES (USES)										
Long-term debt issued		-		-				_		_
Premium on long-term debt		_		_		-		_	_	-
Transfers in		-		_		-		-	20,000	25,542
Transfers out		-		_		-		-	 (35,000)	-
Total Other Financing Sources (Uses)				-					 (15,000)	25,542
Net Change in Fund Balances		27,725		7,216		120,747		(166)	24,828	2,748
FUND BALANCES (DEFICIT) - Beginning of Year		139,710	_	154,082		752,619		595,184	 690,705	97,414
FUND BALANCES (DEFICIT) - END OF YEAR	<u>\$</u>	167,435	\$	161,298	\$	873,366	\$	595,018	\$ 715,533	\$ 100,162

Nonmajor Governmental Funds

	Capital Projects Funds									
		Tax cremental Districts	Cap City Projects	itai	2011	2012	2013			
REVENUES										
Taxes	\$	1,435,896	\$ -	\$	-	\$ -	\$ -			
Special charges and assessments		-	-		-	-	-			
Intergovernmental		192,536	2,232,577		-	-	-			
Fines and Forfietures		-	-		-	-	-			
Investment income (loss)		(313,698)	(12,379)		4,251	(233,401)	(134,576)			
Charges for services		124,168	1,761,160		-	-	-			
Donations		-	32,438		-	-	-			
Miscellaneous			25,926			-				
Total Revenues		1,438,902	4,039,722		4,251	(233,401)	(134,576)			
EXPENDITURES										
Current										
Community development		357,561	-		-	-	~			
Health		-	-		-	-	-			
Education and recreation		-	-		-	-	-			
Public works		-	738,729		-	-	-			
Public safety		-	-		-	-	-			
Debt Service - interest and fiscal charges		8,029	-		-	-	54,680			
Capital outlay			2,952,904		21,809	4,212,301	1,913,225			
Total Expenditures	******	365,590	3,691,633		21,809	4,212,301	1,967,905			
Excess (deficiency) of revenues										
over expenditures		1,073,312	348,089		(17,558)	(4,445,702)	(2,102,481)			
OTHER FINANCING SOURCES (USES)										
Long-term debt issued		_	_		_	_	11,040,000			
Premium on long-term debt		_	_		_	_	49,680			
Transfers in		3,762,166	_		_	-	-			
Transfers out		(1,147,906)	_		_	(3,753,182)	(65,420)			
Total Other Financing Sources (Uses)		2,614,260	*		-	(3,753,182)	11,024,260			
Net Change in Fund Balances		3,687,572	348,089		(17,558)	(8,198,884)	8,921,779			
FUND BALANCES (DEFICIT) - Beginning of Year		5,106,735	(545,523)		17,558	8,376,077	-			
FUND BALANCES (DEFICIT) - END OF YEAR	\$	8,794,307	\$ (197,434)	\$		\$ 177,193	\$ 8,921,779			

Nonmajor Governmental Funds

	Capital Projects F	unds	Permanent Fund	Total
Assessment Projects	Intergovernmental Revenue Sharing	Equipment Replacement	Endowment Fund	Nonmajor Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ 4,708,800 758,363
-	1,429,145	-	-	7,208,699 125,267
-	(221,954)	-	145,719 -	(839,582) 5,689,886
_	- 11,206	141,775	6,637	529,641 221,348
	1,218,397	141,775	152,356	18,402,422
-	237,218	-	-	1,034,339
-	-	-	-	1,175,919
-	-	-	73,422	4,307,582
-	-	-	-	3,068,019
-	•	-	-	1,378,224 62,709
1,428,993	355,735	1,520,266	_	13,729,356
1,428,993	592,953	1,520,266	73,422	24,756,148
		1,020,200	70,122	2,,,,,,,,,,,
(1,428,993)	625,444	(1,378,491)	78,934	(6,353,726)
-	-	-	-	11,040,000 49,680
1,307,147	-	1,374,990	_	6,669,931
	-	-	(1,340)	(6,396,833)
1,307,147		1,374,990	(1,340)	11,362,778
(121,846)	625,444	(3,501)	77,594	5,009,052
-	7,309,769		3,118,806	29,690,331
\$ <u>(121,846)</u>	\$ 7,935,213	\$ (3,501)	\$ 3,196,400	\$ 34,699,383

Special Revenue Funds

	Police Grants-Beat Patrol								
	C	Priginal and Final Budget		Actual		ce with			
REVENUES		Duagei		Actual	- 1 11101 1	Jaaget			
Taxes	\$	69 21 /	Ф	68,314	\$	_			
Intergovernmental	Ψ	121,434	Ψ	121,434	Ψ	_			
Fines and Forfeitures		121,404		121,707		_			
Investment income (loss)		_		-		-			
Charges for services		-		-		_			
Total Revenues	-	189,748		189,748		_			
EXPENDITURES									
Current									
Health		-		-		-			
Education and recreation		-		-		-			
Public works				-		-			
Public safety		189,748		189,748		-			
Capital outlay	***************************************	_		-		-			
Total Expenditures		189,748	<u></u>	189,748		_			
Excess (deficiency) of revenues									
over expenditures		-		_		-			
OTHER FINANCING COURSES (USES)									
OTHER FINANCING SOURCES (USES)									
Transfers in Transfers out		-		-		-			
Total Other Financing Sources (Uses)		-							
Net Change in Fund Balances	\$	-		-	\$	-			
FUND BALANCES (DEFICITS) - Beginning of Ye			<u></u>						
FUND BALANCES (DEFICITS) - END OF YE	AR		\$	<u></u>					

Special Revenue Funds

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

For the Year Ended December 31, 2013

	Police Grant	s-COPS			Libr	ary	.ry				
 Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget				
\$ 77,392 -	\$ 77,392	\$ 77,392 23,146	\$ - 23,146	\$ 1,875,543 1,417,309	\$ 1,802,431 1,417,309	\$ 1,802,431 1,417,309	\$ -				
 77,392	77,392	100,538	23,146	17,135 100,000 3,409,987	17,135 100,000 3,336,875	8,562 92,285 3,320,587	(8,573) (7,715) (16,288)				
- - - 299,211	- - - 299,211	- - 300,241	- - - (1,030)	3,512,632 -	3,439,520 - -	- 3,250,303 -	- 189,217 -				
 299,211	299,211	300,241	(1,030)	3,512,632	91,860 3,531,380	119,860 3,370,163	(28,000) 161,217				
 (221,819)	(221,819)	(199,703)	22,116	(102,645)	(194,505)	(49,576)	144,929				
 -	-	<u> </u>	-	-	-	125,620 125,620	125,620				
\$ (221,819)	\$ (221,819)	(199,703)	\$ 22,116	\$ (102,645)	\$ (194,505)	76,044	\$ 270,549				
		232,758 \$ 33,055				205,783 \$ 281,827					

Special Revenue Funds

			Harbor Co	mmission	
		Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES					
Taxes	\$	-	\$ -	\$ -	\$ -
Intergovernmental		-	-	1,673	1,673
Fines and Forfeitures		-	-	-	-
Investment income (loss)					- (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Charges for services		42,902	42,902	41,902	(1,000)
Total Revenues		42,902	42,902	43,575	673
EXPENDITURES					
Current					
Health		-	-	-	_
Education and recreation		11,708	11,708	7,827	3,881
Public works		-	-	-	-
Public safety		-	-	-	-
Capital outlay		_	30,000	47,773	(17,773)
Total Expenditures		11,708	41,708	55,600	(13,892)
Excess (deficiency) of revenues					
over expenditures		31,194	1,194	(12,025)	(13,219)
OTHER FINANCING SOURCES (USES)					
Transfers in Transfers out		-	-	_	-
		_	-	-	
Total Other Financing Sources (Uses)					
Net Change in Fund Balances	\$	31,194	\$ 1,194	(12,025)	\$ (13,219)
FUND BALANCES (DEFICITS) - Beginning of	Yea	•		77,242	
FUND BALANCES (DEFICITS) - END OF Y	EAR			\$ 65,217	

Special Revenue Funds

	Hea	alth Lab		Recycling								
Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget					
\$ 165,240 -	\$ 165,240 -	\$ 165,240 -	\$ - -	\$ 518,217 315,000	\$ 518,217 315,000	\$ 518,217 316,580	\$ - 1,580					
11,000 176,240	11,000 176,240	58,906 224,146	47,906 47,906	799,048 1,632,265	799,048 1,632,265	709,545 1,544,342	(89,503) (87,923)					
176,240	176,240	141,403	34,837	-	-	-	-					
-	- - -	- - -	-	- 1,632,265 -	- 1,639,865 -	- 1,525,831 -	- 114,034 -					
176,240	176,240	141,403	34,837	1,632,265	10,106 1,649,971	8,419 1,534,250	1,687 115,721					
		82,743	82,743		(17,706)	10,092	27,798					
-	-	-	- -	-	9,900	8,419 	(1,481)					
\$ -	\$ -	82,743	\$ 82,743	<del></del>	9,900 \$ (7,806)	8,419 18,511	(1,481) \$ 26,317					
		80,211	<u>'                                    </u>	<u> </u>	<u> </u>	(40,168)						
		\$ 162,954				\$ (21,657)						

Special Revenue Funds

			CAR	25	
		Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES					
Taxes	\$	-	\$ -	\$ -	\$ -
Intergovernmental		-	-	-	-
Fines and Forfeitures		-	-	-	-
Investment income (loss) Charges for services		- 86,700	- 86,700	- 86,909	209
Total Revenues					
Total Revenues		86,700	86,700	86,909	209
EXPENDITURES					
Current					
Health		_	_	-	-
Education and recreation		115,716	115,716	105,976	9,740
Public works		-	-	-	-
Public safety		-	-	-	-
Capital outlay		_		-	
Total Expenditures		115,716	115,716	105,976	9,740
Excess (deficiency) of revenues					
over expenditures		(29,016)	(29,016)	(19,067)	9,949
OTHER FINANCING SOURCES (USES)					
Transfers in		-	-	-	-
Transfers out		_	_		-
Total Other Financing Sources (Uses)					
Net Change in Fund Balances	\$	(29,016)	\$ (29,016)	(19,067)	\$ 9,949
FUND BALANCES (DEFICITS) - Beginning of	Year			34,608	
FUND BALANCES (DEFICITS) - END OF Y	EAR			\$ 15,541	

Special Revenue Funds

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

For the Year Ended December 31, 2013

		Munic	ipal Court		Federal Asset Forfeiture							
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget				
\$	56,786	\$ 56,786	\$ 56,786	\$ -	\$ -	\$ -	\$ -	\$ -				
	- - - 230,000	230,000	- - - 209,890	- - - (20,110)	127,000	127,000 - -	125,267 (2,932)	(1,733) (2,932)				
	286,786	286,786	266,676	(20,110)	127,000	127,000	122,335	(4,665)				
	-	-	-	-	-	-	-	-				
	-	-	- -	<del>-</del>	- -		-	-				
	286,786	286,786	286,635	151	81,000	81,000	57,083	23,917				
					366,775	402,370	57,944	344,426				
	286,786	286,786	286,635	151	447,775	483,370	115,027	368,343				
	<u> </u>		(19,959)	(19,959)	(320,775)	(356,370)	7,308	363,678				
	-	-	13,604	13,604	-	-	-	-				
			13,604	13,604	-		-					
<u>\$</u>	-	\$ -	(6,355)	\$ (6,355)	\$ (320,775)	\$ (356,370)	7,308	\$ 363,678				
			6,355				78,616					
			\$				\$ 85,924					

Special Revenue Funds

		Private Prope	erty Maintenan	ce
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Fines and Forfeitures Investment income (loss)	-	-	-	-
Charges for services	240,000	240,000	272,888	32,888
Total Revenues	240,000	240,000	272,888	32,888
rotar revenues	240,000	240,000	272,000	32,000
EXPENDITURES				
Current				
Health	-	-	-	-
Education and recreation	-	-	-	-
Public works	235,902	235,902	234,723	1,179
Public safety	-	-	-	-
Capital outlay				
Total Expenditures	235,902	235,902	234,723	1,179
Excess (deficiency) of revenues				
over expenditures	4,098	4,098	38,165	34,067
ovor experialitates		4,000		01,007
OTHER FINANCING SOURCES				
Transfers in	-	-	-	-
Transfers out	_			
Total Other Financing Sources		-		
Net Change in Fund Balances	\$ 4,098	\$ 4,098	38,165	\$ 34,067
		<u> </u>	, . ••	
FUND BALANCES (DEFICITS) - Beginning of Year			172,459	
FUND BALANCES (DEFICITS) - END OF YEAR			\$ 210,624	

Special Revenue Funds

	Cei	metery		Sanitary Sewer Maintenance								
Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget					
\$ 354,383	\$ 354,383	\$ 354,383	\$ -	\$ -	\$ -	\$ -	\$ -					
-	-	-	-	-	-	-	-					
-	-	(9,767)	(9,767)	22,516	22,516	(73,213)	(95,729)					
245,000	245,000	245,885	885	2,686,350	2,686,350	1,700,068	(986,282)					
599,383	599,383	590,501	(8,882)	2,708,866	2,708,866	1,626,855	(1,082,011)					
-	-	-	-	-	-	-	-					
599,383	604,881	584,618 -	20,263	- 558,607	- 558,606	- 426,375	- 132,231					
_	-	-	-	-	-	-	-					
140,000	140,000	31,103	108,897	2,150,000	2,190,493	886,641	1,303,852					
739,383	744,881	615,721	129,160	2,708,607	2,749,099	<u>1,313,016</u>	1,436,083					
(140,000)	(145,498)	(25,220)	120,278	259	(40,233)	313,839	354,072					
	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,											
				•								
140,000	140,000	32,443	(107,557)	-	-	-	-					
140,000	140,000	32,443	(107,557)									
	1 10,000	02,110	(107,007)									
\$ -	\$ (5,498)	7,223	\$ 12,721	\$ 259	\$ (40,233)	313,839	\$ 354,072					
		123,575				954,060						
		\$ 130,798				\$ 1,267,899						

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Debt Service Fund

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

For the Year Ended December 31, 2013

		Currently Due	
	Original and Final Budget	Actual	Variance with Final Budget
		7,0144	- mai Baagar
REVENUES			
Taxes	\$ 13,362,062	\$ 13,362,062	\$ -
Miscellaneous	347,514	332,054	(15,460)
Total Revenues	13,709,576	_13,694,116	(15,460)
EXPENDITURES			
Debt service			
Principal	10,905,000	10,880,000	25,000
Interest and fiscal charges	<u>3,885,360</u>	3,902,685	(17,325)
Total Expenditures	14,790,360	_14,782,685	7,675
Deficiency of revenues			
over expenditures	(1,080,784)	(1,088,569)	(7,785)
OTHER FINANCING SOURCES (USES)			
Refunding bonds issued	-	19,860,000	19,860,000
Premium on long-term debt issued	-	1,699,741	1,699,741
Payment to escrow agent	-	(21,492,203)	(21,492,203)
Transfers in	<u>1,048,112</u>	1,323,524	275,412
Total Other Financing Sources (Uses)	1,048,112	1,391,062	342,950
Net Change in Fund Balances	\$ (32,672)	302,493	\$ 335,165
FUND BALANCES - Beginning of Year		43,520	
FUND BALANCES - END OF YEAR		\$ 346,013	

Capital Project Funds

		2013 Ca	pital Projects	
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Taxes Intergovernmental	\$ -	\$ -	\$ -	\$ -
Investment income (loss) Other	16,695	16,695	(134,576)	(151,271) -
Total Revenues	16,695	16,695	(134,576)	(151,271)
EXPENDITURES				
Current-Community Development	_	-	-	-
Debt service	-	-	54,680	(54,680)
Capital outlay	7,697,695	8,387,650	1,913,225	6,474,425
Total Expenditures	7,697,695	8,387,650	1,967,905	6,419,745
Excess (Deficiency) of revenues over expenditures	(7,681,000)	(8,370,955)	(2,102,481)	6,268,474
OTHER FINANCING SOURCES (USES)				
Long-term debt issued	9,040,000	11,040,000	11,040,000	-
Premium on long-term debt	-		49,680	49,680
Transfers in	-	-	-	
Transfers out	(1,359,000)	(2,669,045)	(65,420)	2,603,625
Total Other Financing Sources (Uses)	7,681,000	8,370,955	11,024,260	2,653,305
Net Change in Fund Balances	<u>\$</u>	\$ -	8,921,779	\$ 8,921,779
FUND BALANCES (DEFICIT) - Beginning of Year			_	
FUND BALANCES (DEFICIT) - END OF YEAR			\$ 8,921,779	

Capital Project Funds

	Assessme	ent Projects		Intergovernmental Revenue Sharing								
Original Budge	et Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget					
\$ -	\$ -	\$ - - - - -	\$ - - - - -	\$ - 1,429,145 50,000 - 1,479,145	\$ - 1,429,145 50,000 - 1,479,145	\$ - 1,429,145 (221,954) 11,206 1,218,397	\$ - (271,954) 11,206 (260,748)					
1,779,000 1,779,000		1,428,993 1,428,993	592,350 592,350	156,580 - 3,111,246 3,267,826	156,580 - 3,117,702 3,274,282	237,218 - 355,735 592,953	(80,638) - 2,761,967 2,681,329					
(1,779,000	) (2,021,343)	(1,428,993)	592,350	(1,788,681)	(1,795,137)	625,444	2,420,581					
1,654,000 125,000 1,779,000	125,000	1,307,147 1,307,147	(346,853) (125,000) (471,853)	-	- - - -	-	- - - - -					
\$ -	\$ (242,343)	(121,846)	\$ 120,497	\$ (1,788,681)	\$(1,795,137)	625,444 7,309,769 \$7,935,213	\$ 2,420,581					

Nonmajor Enterprise Funds

# COMBINING STATEMENT OF NET POSITION As of December 31, 2013

		Parking Utility	S	Storm Water Utility		Golf Courses	Civic Centre		Radio Repair	Total
ASSETS	***************************************									
Current Assets										
Cash and investments	\$	1,795,917	\$	641,271	\$	-	\$ 215,622	\$	497,876	\$ 3,150,686
Receivables										
Accounts		34,240		-		-	22,612		34,321	91,173
Taxes		9,670		4,243,262		_	326,750		-	4,579,682
Due from other governments				146,797		_	-		-	146,797
Inventories		-		-		-	7,932		-	7,932
Prepaid items							6,987			6,987
Total Current Assets		1,839,827		5,031,330	_	-	 579,903	-	532,197	 7,983,257
Noncurrent Assets										
Capital assets										
Land		1,014,105		-		1,432,654	140,421		15,000	2,602,180
Land and building improvements		16,411,603		59,288,227		3,113,280	7,834,760		156,213	86,804,083
Equipment, furniture and vehicles		725,559		1,591,506		-	345,426		12,914	2,675,405
Less: accumulated depreciation		(7,333,902)		(33,284,224)		(1,958,872)	 (4,400,255)		(93,809)	 (47,071,062)
•		10,817,365		27,595,509		2,587,062	3,920,352		90,318	 45,010,606
Construction in progress		453,648		189,896		47,181	 204,545		<u>.</u>	895,270
Total Capital Assets (net of accumulated depreciation)		11,271,013		27,785,405		2,634,243	 4,124,897		90,318	 45,905,876
Total Assets	<u>\$</u>	13,110,840	\$	32,816,735	<u>\$</u>	2,634,243	\$ 4,704,800	\$	622,515	\$ 53,889,133

Nonmajor Enterprise Funds

# COMBINING STATEMENT OF NET POSITION As of December 31, 2013

		Parking Utility	S	torm Water Utility	 Golf Courses	 Civic Centre	Radio Repair	 Total
LIABILITIES								
Current Liabilities								
Accounts payable	\$	110,506	\$	326,017	\$ -	\$ 151,656	\$ 954	\$ 589,133
Accrued compensation		8,952		9,243	-	-	5,058	23,253
Accrued liabilities		5,083		-	23,707	71,154	-	99,944
Due to other funds		-		535	67,049	186,106	-	253,690
Advances from other funds		_		162,816	 -	 -	 -	 162,816
Total Current Liabilities	•	124,541		498,611	 90,756	 408,916	 6,012	 1,128,836
Noncurrent Liabilities								
Compensated absences		23,482		7,939	-	M	10,438	41,859
OPEB ARC obligation		914,168		2,257,410	-	-	397,384	3,568,962
Advances from other funds				522,982	 -	 -	-	 522,982
Total Noncurrent Liabilities		937,650		2,788,331	 =	 	 407,822	 4,133,803
Total Liabilities	Equipment of the Contract of t	1,062,191		3,286,942	 90,756	 408,916	 413,834	 5,262,639
DEFERRED INFLOWS OF RESOURCES								
Unearned revenue		-		112,400	-	-	-	112,400
Unearned property tax revenue		9,670		4,243,262	-	326,750	-	4,579,682
Total Deferred Inflows of Resources		9,670		4,355,662	 *	 326,750	 -	4,692,082
NET POSITION								
Net Investment in capital assets		11,271,013		27,785,405	2,634,243	4,124,897	90,318	45,905,876
Unrestricted (deficit)		767,966		(2,611,274)	 (90,756)	 (155,763)	 118,363	 (1,971,464)
TOTAL NET POSITION	\$	12,038,979	\$	25,174,131	\$ 2,543,487	\$ 3,969,134	\$ 208,681	\$ 43,934,412

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Nonmajor Enterprise Funds

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSTION For the Year Ended December 31, 2013

		Parking Utility	St	orm Water Utility		Golf Courses		Civic Centre	Radio Repair	Total
OPERATING REVENUES										
Charges for services Other	\$	1,007,700 1,351	\$	3,875,855	\$	143,560 <u>-</u>	\$	462,663 <u>-</u>	\$315,206	\$ 5,804,984 1,351
Total Operating Revenues		1,009,051		3,875,855		143,560		462,663	315,206	5,806,335
OPERATING EXPENSES										
Operation and maintenance		672,078		2,626,716		-		-	293,932	3,592,726
Education and recreation		-		-		84,235		1,167,615	-	1,251,850
Depreciation	1444	422,065	*****	1,240,553		93,641		330,972	6,208	2,093,439
Total Operating Expenses		1,094,143		3,867,269		177,876		1,498,587	300,140	6,938,015
Operating Income (Loss)		(85,092)		8,586	********	(34,316)		(1,035,924)	15,066	(1,131,680)
NONOPERATING REVENUES (EXPENSES)										
Investment income (loss)		-		(79,598)		-		-	-	(79,598)
Interest expense		<b></b>		(36,561)		-		-	***	(36,561)
Subsidies from other governmental units		-		149,297		-		-	-	149,297
Gain (loss) on sale of fixed assets				(6,539)		-		(46,952)	-	(53,491)
Tax levy		9,670		_		-		326,750	-	336,420
Total Nonoperating Revenues (Expenses)		9,670		26,599		-		279,798	-	316,067
Income (Loss) Before Contributions and Transfers		(75,422)		35,185		(34,316)		(756,126)	15,066	(815,613)
CONTRIBUTED CAPITAL		-		520,127		-		-	-	520,127
TRANSFERS IN							_	661,304	27,139	688,443
Change in Net Position		(75,422)		555,312		(34,316)		(94,822)	42,205	392,957
TOTAL NET POSITION, Beginning of Year		12,114,401		24,618,819		2,577,803	••••	4,063,956	166,476	43,541,455
TOTAL NET POSITION, END OF YEAR	\$	12,038,979	\$	25,174,131	\$ 2	2,543,487	\$	3,969,134	\$208,681	\$ 43,934,412

Nonmajor Enterprise Funds

## COMBINING STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2013

	Parking Utility	Storm Water Utility	Golf Courses	Civic Centre	Radio Repair	Totals
CASH FLOWS FROM OPERATING ACTIVITIES	Othicy	Othicy		Ochic	- Topan	Totalo
Receipts from customers and users Payments to suppliers Payments to employees	\$ 1,053,242 (427,014) (472,754)	\$ 3,876,212 (1,515,796) (1,167,401)	\$ 143,560 (13,978)	\$ 479,116 (1,095,882)	\$ 341,066 (84,755) (205,505)	\$ 5,893,196 (3,137,425) (1,845,660)
Net Cash Flows From Operating Activities	153,474	1,193,015	129,582	(616,766)	50,806	910,111
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Operating subsidies received-City  Net Cash Flows From Noncapital	9,670		_	326,750	-	336,420
Financing Activities	9,670	-	<b>**</b>	326,750		336,420
CASH FLOWS FROM CAPITAL AND RELATED						
FINANCING ACTIVITIES						
Advances retired	-	(156,209)	-	-		(156,209)
Interest paid on advances	-	(36,561)	-	-	-	(36,561)
Grants received	-	170,952	-	-	-	170,952
Transfer from other funds for capital purposes	-		<del>-</del>	661,304	27,139	688,443
Acquisition and construction of capital assets	(202,446)	(657,063)	(297,442)	(281,533)	pa	(1,438,484)
Net Cash Flows From Capital						
and Related Financing Activities	(202,446)	(678,881)	(297,442)	379,771	27,139	(771,859)
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income (loss)	_	(79,598)	-	-		(79,598)
Change in Cash and Cash Equivalents	(39,302)	434,536	(167,860)	89,755	77,945	395,074
CASH AND CASH EQUIVALENTS - Beginning of Year	1,835,219	206,735	167,860	125,867	419,931	2,755,612
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 1,795,917	\$ 641,271	\$ -	\$ 215,622	\$ 497,876	\$ 3,150,686

Nonmajor Enterprise Funds

### COMBINING STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

		Parking Utility	S	torm Water Utility		Golf Courses	Civic Centre		Radio Repair	Total	ls
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET											
Operating income (loss)	\$	(85,092)	\$	8,586	\$	(34,316)	\$ (1.	035,924)	\$ 15,066	\$ (1,131	1.680)
Adjustments to Reconcile Operating Income (Loss)	*	(32,00)	*	2,222	т.	(= .,= . = /	7 (.,	.,	, ,,,,,,,	Ψ (.,.σ.	.,000,
to net cash flows from operating activities:											
Other postemployment benefits		(155,154)		(174,804)		-		-	4,725	(325	5,233)
Depreciation		422,065		1,240,553		93,641		330,972	6,208	2,093	3,439
Changes in assets and liabilites											
Accounts receivable		44,192		357		-		16,453	25,530		6,532
Inventories		-		-		-		(1,105)	-		1,105)
Prepaid items		-		-		-		2,288	-	2	2,288
Due from other funds		-				-			330		330
Accounts payable		(63,159)		123,807		<u>-</u>		41,344	(3,690)		8,302
Accrued liabilities		(9,378)		(6,019)		3,208		29,494	2,637	19	9,942
Unearned revenues		~		-		07.040		(000)	-	07	7.000
Due to other funds	<del></del>			535		67,049		(288)			7,296
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	153,474	\$	1,193,015	\$	129,582	\$ (	616,766)	\$ 50,806	\$ 910	0,111
NONCASH CAPITAL AND											
RELATED FINANCING ACTIVITIES											
Cost of capital assets installed											
or financed by developers, customers or the City	\$	-	\$	520,127	\$	-	\$	-	\$ -	\$ 520	0,127

Internal Service Funds

# COMBINING STATEMENT OF NET POSITION As of December 31, 2013

	Equipment Maintenance Garage		Information Systems		Building Complex		Health Insurance	Telephones		Total
ASSETS										
Current Assets										
Cash and investments	\$	421,597	\$	499,354	\$	440,468	\$ 5,005,997	\$ 89,723	\$	6,457,139
Receivables										
Accounts		31,778		_		-	416,407	1,308		449,493
Inventories		395,457		-		Page 1	-	-		395,457
Due from other funds		10,535				_	-	2,062		12,597
Total Current Assets		859,367		499,354		440,468	5,422,404	93,093		7,314,686
Noncurrent Assets										
Capital assets										
Land		32,879		-		=	-	-		32,879
Intangible assets		-		605,210		~	-	-		605,210
Buildings and land improvements	-	1,878,572		-		-	-	-		1,878,572
Equipment, furniture and vehicles		416,704		1,325,644		179,518	-	256,058		2,177,924
Less: Accumulated depreciation and amortization		1,170,580)		(1,757,038)		(104,291)	-	(121,862)		(3,153,771)
	_	1,157 <u>,</u> 575		173,816		75,227	-	134,196		<u>1,540,814</u>
Construction in progress		73,331		-		~		-		73,331
Total Capital Assets (net of accumulated depreciation/amortization)		1,230,906		173,816		75,227	-	134,196		1,614,145
Total Assets	\$ 2	2,090,273	\$	673,170	\$	515,695	\$ 5,422,404	\$ 227,289	<u>\$</u>	8,928,831

Internal Service Funds

# COMBINING STATEMENT OF NET POSITION As of December 31, 2013

	Equipment Maintenance Garage		Information Systems		Building omplex	Health Insurance	Telephones		Total
LIABILITIES									
Current Liabilities									
Accounts payable	\$ 151,490	\$	24,589	\$	64,896	\$ 361,199	\$ 513	\$	602,687
Accrued liabilities	43,390		14,768		23,166	1,209,340	-		1,290,664
Due to other funds	***		NW Table 1		13,354	57,537	_		70,891
Total Current Liabilities	194,880	***********	39,357		101,416	1,628,076	513		1,964,242
Noncurrent Liabilities Compensated absences Total Noncurrent Liabilities	65,620 65,620		7,921 7,921		50,023 50,023				123,564 123,564
Total Liabilities	260,500		47,278		151,439	1,628,076	513	***************************************	2,087,806
NET POSITION									
Net investment in capital assets	1,230,906		173,816		75,227	-	134,196		1,614,145
Unrestricted	598,867		452,076		289,029	3,794,328	92,580		5,226,880
TOTAL NET POSITION	\$ 1,829,773	\$	625,892	\$	364,256	\$ 3,794,328	\$ 226,776	\$	6,841,025

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Internal Service Funds

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the year ended December 31, 2013

	Equipment Maintenance <u>Garage</u>	Information Systems	Building Complex	Health Insurance	Telephones	Total
OPERATING REVENUES						
Charges for services and sales						
Labor and equipment charges	\$ 1,922,884	\$ -	\$ -	\$ -	\$ -	\$ 1,922,884
Fuel, oil, parts and supplies sales	2,363,265	-	-		-	2,363,265
Health insurance premiums	-	-	-	17,063,929	-	17,063,929
Telephone service sales	-	-	-	~	184,051	184,051
Computer service sales	-	1,305,556	-	=	-	1,305,556
Facilities rent	-	-	2,264,326	-	-	2,264,326
Other	19,862	-	7,908	298,078	-	325,848
Total Operating Revenues	4,306,011	1,305,556	2,272,234	17,362,007	184,051	25,429,859
OPERATING EXPENSES						
Public Works	4 007 077		0.005.640			0,000,000
Operating supplies and expenses	4,067,377	-	2,325,649	-	-	6,393,026
General administration					111 050	444.050
Telephone expenses	-	<u>-</u>	-	17 700 000	111,850	111,850
Health insurance	-	1 400 600	-	17,732,286	-	17,732,286
Information systems	91,345	1,498,630 113,295	27,002	-	49,261	1,498,630 280,903
Depreciation and amortization Total Operating Expenses	4,158,722	1,611,925	2,352,651	17,732,286	161,111	26,016,695
Income (Loss) Before Transfers	147,289	(306,369)	(80,417)	(370,279)	22,940	(586,836)
TRANSFER IN	74,730	301,672				376,402
Change in Net Position	222,019	(4,697)	(80,417)	(370,279)	22,940	(210,434)
TOTAL NET POSITION - Beginning of Year	1,607,754	630,589	444,673	4,164,607	203,836	7,051,459
TOTAL NET POSITION - END OF YEAR	\$ 1,829,773	\$ 625,892	\$ 364,256	\$ 3,794,328	\$ 226,776	\$ 6,841,025

Internal Service Funds

### COMBINING STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

	Equipment Maintenance Garage	nce Information Building		Health Insurance	Telephones	Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers and users	\$ 4,308,773	\$ 1,305,556	\$ 2,275,568	\$ 17,344,617	\$ 184,786	\$ 25,419,300
Payments to suppliers	(2,303,214)	(872,164)	(1,291,441)	(17,805,036)	(127,447)	(22,399,302)
Payments to employees	(1,696,884)	(630,946)	(989,518)	(154,413)	(12,505)	(3,484,266)
Net Cash Flows From Operating Activities	308,675	(197,554)	(5,391)	(614,832)	44,834	(464,268)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Transfer from other funds for capital purposes	74,730	301,672	-	•	-	376,402
Acquisition and construction of capital assets  Net Cash Flows From	(74,066)	(75,330)	(49,053)			(198,449)
Capital and Related Financing Activities	664	226,342	(49,053)			177,953
Change in Cash and Cash Equivalents	309,339	28,788	(54,444)	(614,832)	44,834	(286,315)
CASH AND CASH EQUIVALENTS - Beginning of Year	112,258	470,566	494,912	5,620,829	44,889	6,743,454
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 421,597</u>	\$ 499,354	\$ 440,468	\$ 5,005,997	\$ 89,723	\$ 6,457,139

Internal Service Funds

### COMBINING STATEMENT OF CASH FLOWS For the Year Ended December 31, 2013

DECONOULIATION OF OBEDATING INCOME (LOSS)	Equipment Maintenance Garage		Information Systems		Building Complex		Health Insurance		Telephones		 Total
RECONCILIATION OF OPERATING INCOME (LOSS)  TO NET CASH PROVIDED FLOWS FROM											
OPERATING ACTIVITIES:											
Operating Income (Loss)	\$	147,289	\$	(306,369)	\$	(80,417)	\$	(370,279)	\$	22,940	\$ (586,836)
Adjustments to Reconcile Operating Income (Loss) to Net Cash											
Flows From Operating Activities											
Depreciation/Amortization expense		91,345		113,295		27,002		-		49,261	280,903
Changes in assets and liabilities											
Accounts receivable		(4,546)		-		3,334		(25,286)		88	(26,410)
Inventories		33,890		-		-		-		-	33,890
Due from other funds		7,309		-		**		7,896		647	15,852
Accounts payable		8,025		(7,585)		37,180		(61,586)		(28,102)	(52,068)
Accrued liabilities		25,363		3,105		9,941		(223,114)		-	(184,705)
Due to other funds		m		***		(2,431)		57,537		_	 55,106
NET CASH FLOW FROM OPERATING ACTIVITIES	\$	308,675	\$	(197,554)	\$_	(5,391)	\$	(614,832)	\$	44,834	\$ (464,268)

# NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES

None